

Vote: 105 Law Reform Commission

Vote Summary

VI: Vote Overview

This section sets out the Vote Mission, Strategic Objectives, and provides a description of the vote's services

(i) Snapshot of Medium Term Budget Allocations

Table V1 below summarises the Medium Term Budget allocations for the Vote:

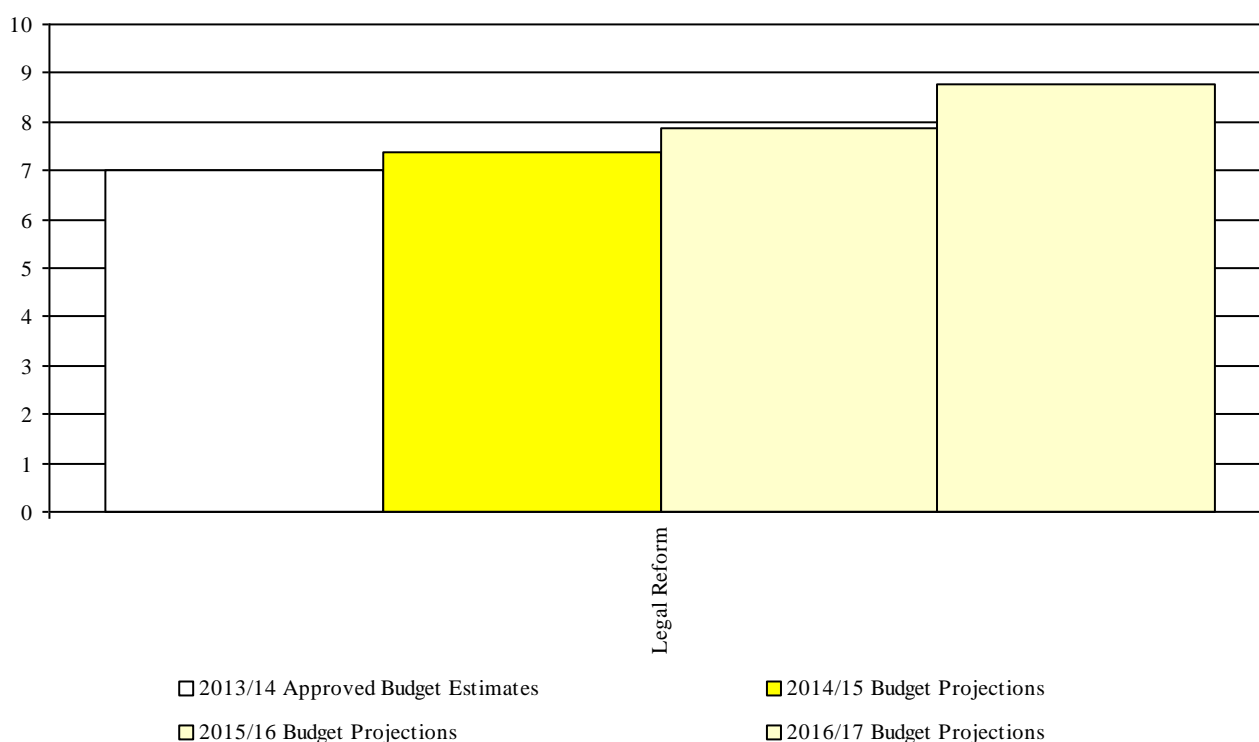
Table V1.1: Overview of Vote Expenditures (UShs Billion)

	2012/13 Outturn	2013/14		MTEF Budget Projections		
		Approved Budget	Spent by End Dec	2014/15	2015/16	2016/17
<i>(i) Excluding Arrears, Taxes</i>						
Recurrent Wage	2.171	2.399	1.064	2.399	2.399	3.062
Recurrent Non Wage	2.636	4.427	2.067	4.787	5.242	5.451
Development GoU	0.081	0.200	0.137	0.200	0.234	0.274
Development Ext. Fin	0.000	0.000	0.000	0.000	0.000	0.000
GoU Total	4.889	7.026	3.268	7.386	7.874	8.787
total GoU + Ext Fin. (MTEF)	4.889	7.026	3.268	7.386	7.874	8.787
<i>(ii) Arrears and Taxes</i>						
Arrears	0.000	0.000	0.000	0.000	N/A	N/A
Taxes	0.000	0.035	0.000	0.035	N/A	N/A
Total Budget	4.889	7.061	3.268	7.421	N/A	N/A

** Non VAT taxes on capital expenditure

The chart below shows total funding allocations to the Vote by Vote Function over the medium term:

Chart V1.1: Medium Term Budget Projections by Vote Function (UShs Bn, Excluding Taxes, Arrears)



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(ii) Vote Mission Statement

The Vote's Mission Statement is:

To reform and update laws in line with the social, cultural and economic needs and values of the people of Uganda.

(iii) Vote Outputs which Contribute to Priority Sector Outcomes

The table below sets out the vote functions and outputs delivered by the vote which the sector considers as contributing most to priority sector outcomes.

Table V1.2: Sector Outcomes, Vote Functions and Key Outputs

Sector Outcome 1:	Sector Outcome 2:	Sector Outcome 3:
<i>Strengthened legal and policy frameworks for JLOS operations and national development</i>	<i>Access to JLOS services particularly for the vulnerable persons enhanced</i>	<i>Observance of Human rights and accountability promoted</i>
Vote Function: 12 52 Legal Reform		
Outputs Contributing to Outcome 1:	Outputs Contributing to Outcome 2:	Outputs Contributing to Outcome 3:
Outputs Provided	None	None
125201 Reform and simplification of laws		
125202 Revision of laws		
125203 Publication and translation of laws		

V2: Past Vote Performance and Medium Term Plans

This section describes past and future vote performance, in terms of key vote outputs and plans to address sector policy implementation issues.

(i) Past and Future Planned Vote Outputs

2012/13 Performance

- (i) Two advocacy workshops held for Geographical indications Bill;
- (ii) Translation of the Constitution into Luganda was finalized;
- (iii) Draft report prepared on specific laws affected by court decisions e.g. The Divorce Act, Cap 249; The Leadership Code Act, 2002; The Witchcraft Act, Cap108; Penal Code Act, Cap 120; etc
- (iv) Magistrates Court (Amendment) Bill, Trial on Indictments (Amendment) Bill, Succession (Amendment) Bill and Administrator Generals (Amendment) Bills have been finalised and ready for submission to the line ministry;
- (v) Communication Policy and Strategy was finalised and ready for the launch.
- (vi) A consultation paper on registration of Titles Act was reviewed by the taskforce.
- (vii) Cumulative supplement Draft updated as at December 2012.
- (viii) Update of Index of the laws of Uganda as at December, 2012 completed.
- (ix) Legal audit of all laws passed after 2000 almost complete,
- (x) Revision of laws passed after 2000 revised and approved,
- (xi) Laws Revised Edition Bill prepared.
- (xii) Preliminary consultations with the Directorate of Citizenship and Immigration Control held, Concept paper developed, field consultations held for the reform of the National Citizenship & immigration Control Act:
- (xiii) Report writing on the legislation of Government Analytical Laboratory is ongoing;
- (xiv) Law Reform (amendment) Bill has been prepared and ready for consideration by the Commission;
- (xv) Taskforce and subcommittee meeting on approximation of Laws attended in Arusha;
- (xvi) Harmonisation of Laws governing Contract done and harmonisation of Laws governing sale of goods ongoing;
- (xvii) Report writing for the Market Act is in advanced stages
- (xviii) Simplification of the Female Genital Mutilation Act and Domestic Violence Act finalized and ready

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for printing.

(xix) Transitional justice report finalized and validated

(xx) Financial Leasing Bill prepared

(xxi) Business Law conference held

(xxii) Sentencing guidelines practice directions finalized

(xxiii) Preliminary report on post enactment evaluation of the Mortgage Act and Hire Purchase Act finalized.

(xxiv) Preliminary report writing on the amendment of the Civil Procedure Regime ongoing

(xxv) Witness Protection Bill finalized

(xxvi) Concept paper on the review of the Explosives Act developed

(xxvii) paid salaries and allowances;

(xxviii) paid rent;

(xxix) Carried out maintenance of motor vehicles and servicing of computers;

(xxx) Printed the pocket size contracts Act and Mortgage Act

(xxxi) carried out all support services

(xxxii) Facilitated staff in various capacity building fields

(xxxiii) printing of HIV policy and Calendars done

Preliminary 2013/14 Performance

4 issues papers and concept papers were developed for

reform of the Births and Deaths Registration Act, Prisons Act, Electoral laws, development of legislation to regulate Electronic Funds Transfer; Legal Audit of statutory instruments in the blue volumes and those passed between 2000 and 2013 completed; Typesetting of principal laws concluded; Proof reading of the translated constitution into Luganda and typesetting completed;

Update of Index as at September, 2013 completed; Review of Constitution for printing completed; Printed 1000 copies of the Living law journal; 1000 copies of Commission annual reports were printed

Table V2.1: Past and 2014/15 Key Vote Outputs*

<i>Vote, Vote Function Key Output</i>	Approved Budget and Planned outputs	2013/14 Spending and Outputs Achieved by End Dec	2014/15 Proposed Budget and Planned Outputs
Vote: 105 Law Reform Commission			
Vote Function: 1252 Legal Reform			
Output: 125201	Reform and simplification of laws		
<i>Description of Outputs:</i>	Reform of the following Acts; Registration of Births and Deaths Act, Penal code Act, Review of the Prisons Act. Legislation to govern Electronic Funds Transfer. Finalisation of the Financial Leasing Bill.	i) 5 issues papers developed for reform of the Births and Deaths Registration Act, Prisons Act, Electoral laws, Money Lenders Act and development of legislation to regulate Electronic Funds Transfer for purposes of framing issues to guide the consultative process. ii) 5 Concept papers were developed for reform of the Births and Deaths Registration Act, Prisons Act, Electoral laws, Money Lenders Act and development of legislation to regulate Electronic Funds Transfer, which articulates the methodology to adopt in the reform process and the expected deliverables at the end of the	Finalise reform of the following laws; Electronic Funds Transfer, Electoral laws, Prisons Act. Initiate studies for reform of the following laws: Evidence Act and Medical Practitioners Act. Simplify the following laws: The Mortgage Act, 2009 and Local Governments Act, Cap.243

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<i>Vote, Vote Function Key Output</i>	Approved Budget and Planned outputs	2013/14 Spending and Outputs Achieved by End Dec	2014/15 Proposed Budget and Planned Outputs
project cycle.			
<i>Performance Indicators:</i>			
No. Of field consultation reports prepared and submitted to the Commission	2	0	2
No. of bills submitted to line ministries	4	0	5
<i>Output Cost: US\$ Bn:</i>	2.762	<i>US\$ Bn:</i> 0.567	<i>US\$ Bn:</i> 2.762
Output: 125202	Revision of laws		
<i>Description of Outputs:</i>	Preparation of the final report on revision of principal laws for submission to Attorney General (consolidation of variou reports on obsolete provisions, laws identified for repeal, reform).	i) Legal Audit of statutory instruments in the blue volumes and those passed between 2000 and 2013 completed. Over 3,000 statutory instruments reviewed. ii) Typesetting of principal laws concluded iii) Methodology for online publication identified.	Compendium of Enviromental laws, Labour laws and Children laws prepared.
<i>Performance Indicators:</i>			
No. of laws identified for amendment	3	0	3
No. of laws revised	4	0	4
<i>Output Cost: US\$ Bn:</i>	0.770	<i>US\$ Bn:</i> 0.164	<i>US\$ Bn:</i> 0.880
Output: 125203	Publication and translation of laws		
<i>Description of Outputs:</i>	Simplification of the Land Act Cap 227, Publication of the following; Principal Laws, translated LCCA, simplified Land Act, Living Law Journal, drafting manual, Law reform manual. Reprint of the following: English version of the Simplified and abridged Constitution, Constitution, translated Constitution in Acholi and Langi	i) Proofreading of the translated constitution into Luganda and typesetting completed ii) Update of Index as at September, 2013 completed iii) Review of Constitution for printing completed iv) Living law journal undergoing printing	Translated Constitution into Runyoro/Rutoro, Translated Constitution into Runyankole/Rukiga
<i>Performance Indicators:</i>			
No. of laws translated	2	0	1
No. of laws published	1	0	2
<i>Output Cost: US\$ Bn:</i>	0.515	<i>US\$ Bn:</i> 0.098	<i>US\$ Bn:</i> 0.565
Vote Function Cost	<i>US\$ Bn:</i> 7.061	<i>US\$ Bn:</i> 3.268	<i>US\$ Bn:</i> 7.386
Cost of Vote Services:	<i>US\$ Bn:</i> 7.026	<i>US\$ Bn:</i> 3.268	<i>US\$ Bn:</i> 7.386

* Excluding Taxes and Arrears

2014/15 Planned Outputs

1. Statutory instruments revised and published.
2. Revised Principal Laws for the 7th edition published.

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4. Translated version of the Constitution into Runyoro/Rutoro printed
5. Land Act, Cap. 227 simplified and published
6. Distribution and dissemination of the printed copies of the Local Council Courts Act, 2006.
7. Pocket size Constitution printed.
8. Updated Index of the Laws of Uganda, 2013 printed.
9. Carry out advocacy for the bills before parliament to be enacted into law: The Companies Act, Employment Act, Prevention of Trafficking in persons Act, and Free Zones Bill
10. Continue with the research for reform of the laws that commenced in 2013 and have been rolled over to 2013. These laws include;
 - (a) Prisons Act
 - (b) Electoral laws;
 - (c) Electronic Funds Transfer;
11. In addition to the above, the Commission plans to commence research for reform in new areas of the law which include;
 - (a) Reform of the Evidence Act;
 - (b) Reform of the Medical Practitioners Act
12. Participating in activities of regional and international bodies such as
 - (a) African Association for Public Administration and Management
 - (b) Association of Law Reform Agencies in the Eastern and Southern Africa
©Commonwealth Association for Public Association and Management
 - (d) Commonwealth Association of Law Reform Agencies
 - (e) Common Market for Eastern and Southern Africa
 - (f) East African Community
 - (g) East Southern Africa Accountant General,
 - (h) SMART Partnership
 - (i) United Nations Commission on International Trade Laws,
 - (j) United Nations
 - (k) World Trade Organisation

Table V2.2: Past and Medium Term Key Vote Output Indicators*

Vote Function Key Output Indicators and Costs:	2012/13 Outturn	2013/14 Approved Plan	Outturn by End Dec	MTEF Projections		
				2014/15	2015/16	2016/17
Vote: 105 Law Reform Commission						
Vote Function: 1252 Legal Reform						
No. of bills submitted to line ministries		4	0	5	4	4
No. Of field consultation reports prepared and submitted to the Commission		2	0	2	4	2
No. of laws identified for amendment		3	0	3	3	4
No. of laws revised		4	0	4	4	4
No. of laws published		1	0	2	2	3
No. of laws translated		2	0	1	2	2
Vote Function Cost (US\$ bn)	4.889	7.026	3.268	7.386	7.874	8.787
Cost of Vote Services (US\$ Bn)	4.889	7.026	3.268	7.386	7.874	8.787

Medium Term Plans

Reform of identified laws, Implement the HIV/AIDS policy at the workplace, Review of the commission strategic plan, Printing of Subsidiary laws.

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(ii) Efficiency of Vote Budget Allocations

The Commission plans to train 2 staff in legislative drafting and other 2 staff in management skills.

Table V2.3: Allocations to Key Sector and Service Delivery Outputs over the Medium Term

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2013/14	2014/15	2015/16	2016/17	2013/14	2014/15	2015/16	2016/17
Key Sector	4.0	4.2	4.4	4.7	57.6%	57.0%	56.2%	53.4%
Service Delivery	4.0	4.2	4.4	4.7	57.6%	57.0%	56.2%	53.4%

the major inputs involved include validation workshops, advocacy materials for quick passage of the bills and stationary for printing study reports. Fuel is a major input for conducting field research.

Table V2.4: Key Unit Costs of Services Provided and Services Funded (Shs '000)

Unit Cost Description	Actual 2012/13	Planned 2013/14	Actual by Sept	Proposed 2014/15	Costing Assumptions and Reasons for any Changes and Variations from Plan
<i>Vote Function: 1252 Legal Reform</i>					
Revision of laws	1,547	104,000	68,750	125,000,000	Enhancement of wages and allowances.
Reform and legislation of laws	400,000	574,750	230,000	142,500,000	Some bills require intensive advocacy for quick passage.
Printing and publication	100,000	2,000,000	8,000	600,000	Printing of the Subsidiary laws
Participate in East Africa Community and Regional Meetings	12,000	20,000	17,333	15,000,000	Uganda is now the secretariat at the East African Community hence a need for increased participation.

(iii) Vote Investment Plans

The only capital purchase that the Commission plans to undertake is purchase of one station wagon and desktop computers to replace the obsolete ones

Table V2.5: Allocations to Capital Investment over the Medium Term

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2013/14	2014/15	2015/16	2016/17	2013/14	2014/15	2015/16	2016/17
Consumption Expenditure(Outputs Provided)	6.8	7.2	7.6	8.5	97.2%	97.3%	96.9%	97.2%
Investment (Capital Purchases)	0.2	0.2	0.2	0.3	2.8%	2.7%	3.1%	2.8%
Grand Total	7.0	7.4	7.9	8.8	100.0%	100.0%	100.0%	100.0%

There is no capital purchase above 1bn

Table V2.6: Major Capital Investments

(iv) Vote Actions to improve Priority Sector Outcomes

The Commission has set a policy to shorten the lifespan of a project from 3 years to 2 years for those big projects that cannot be accomplished within one year.

Table V2.7: Priority Vote Actions to Improve Sector Performance

2013/14 Planned Actions:	2013/14 Actions by Sept:	2014/15 Planned Actions:	MT Strategy:
Sector Outcome 1: Strengthened legal and policy frameworks for JLOS operations and national development			
Vote Function: 12 52 Legal Reform			
VF Performance Issue: <i>Inadequate capacity to reform and revise laws</i>			
		3 staff on Continuing training; 2 staff to be trained in legislative drafting; 1 person to be trained in Research Methods; 2 Persons trained in	Formation of a training committee to identify key priority areas for training

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2013/14 Planned Actions:	2013/14 Actions by Sept:	2014/15 Planned Actions:	MT Strategy:
		management skills	
<p><i>VF Performance Issue: Participation in East African Treaty</i></p> <p>6 EAC meetings attended</p>	<p>i) Chaired the EAC meetings of the subcommittee and task force on approximation of laws in the EAC context, consequent to which;</p> <ul style="list-style-type: none"> - Model contract law for EAC partner states drafted - Principles for harmonization of Intellectual Property laws in the EAC context identified <p>ii) Participated in, and chaired meetings leading the development of protocols e.g. Monetary Union</p> <p>iii) Second batch of laws for alignment to the Common Market protocol identified</p> <p>iv) Terms of Reference for the consultant for alignment of laws to the Common Market Protocol developed and contracting process commenced in partnership with Trade mark East Africa</p>	<p>To attend all EAC meetings.</p>	<p>Undertake public education of business related laws of the EAC and undertake a legal audit of treaties ratified and their implications to the legal framework in Uganda.</p>
<p><i>VF Performance Issue: Uncertainty of laws and predicability of procedures</i></p> <p>Reform of the following Acts; Registration of Births and Deaths Act, Penal code Act, Review of the Prisons Act. Legislation to govern Electronic Funds Transfer. Finalisation of the Financial Leasing Bill.</p>	<p>5 issues papers developed for reform of the Births and Deaths Registration Act, Prisons Act, Electoral laws, Money Lenders Act and development of legislation to regulate Electronic Funds Transfer for purposes of framing issues to guide the consultative process.</p> <p>5 Concept papers were developed for reform of the Births and Deaths Registration Act, Prisons Act, Electoral laws, Money Lenders Act and development of legislation to regulate Electronic Funds Transfer, which articulates the methodology to adopt in the reform process and the expected deliverables at the end of the project cycle.</p>	<p>Initiate studies for reform of the following laws: Evidence Act and Medical Practitioners Act. Finalize reform of the following laws; Electronic Funds Transfer, Electoral laws, Prisons Act</p>	<p>Continuous law revision and reform, improve management information systems and implement the community law reform programme</p>

V3 Proposed Budget Allocations for 2014/15 and the Medium Term

This section sets out the proposed vote budget allocations for 2014/15 and the medium term, including major areas of expenditures and any notable changes in allocations.

Table V3.1: Past Outturns and Medium Term Projections by Vote Function*

	2012/13	2013/14		MTEF Budget Projections		
		Outturns	Appr.	Spent by	2014/15	2015/16

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	Outturn	Budget	End Sept	2014/15	2015/16	2016/17
Vote: 105 Law Reform Commission						
1252 Legal Reform	4.889	7.026	1.444	7.386	7.874	8.787
Total for Vote:	4.889	7.026	1.444	7.386	7.874	8.787

(i) The Total Budget over the Medium Term

The Commission has a total allocation of Ushs 7.02 bn out of which 2.39bn is wage, 4.43bn as nonwage and only 0.2bn as development.

(ii) The major expenditure allocations in the Vote for 2014/15

The major allocations by vote function are; LRC support services, publication and translation of laws and reform and simplification of laws.

(iii) The major planned changes in resource allocations within the Vote for 2014/15

There are no major planned changes in resource allocation from last financial year

Table V3.2: Key Changes in Vote Resource Allocation

Changes in Budget Allocations and Outputs from 2013/14 Planned Levels:			Justification for proposed Changes in Expenditure and Outputs
2014/15	2015/16	2016/17	
<i>Vote Function: 1202 Legal Reform</i>			
Output: 1252 02 Revision of laws			
US\$ Bn: 0.110	US\$ Bn: 0.100	US\$ Bn: 0.207	
N/A	N/A		
Output: 1252 04 Capacity building to revise and reform laws			
US\$ Bn: 0.050	US\$ Bn: 0.082	US\$ Bn: 0.195	
N/A	N/A		
Output: 1252 78 Purchase of Office and Residential Furniture and Fittings			
US\$ Bn: -0.002	US\$ Bn: 0.018	US\$ Bn: 0.023	The Commission has prioritised the procurement of IT for FY2014/15 and concentrate on furniture in the upcoming 2 years
Funds have been reallocated to procuring IT equipments and software for improved efficiency of the Commission.	Retooling of office furniture has been prioritised this FY	Then Commission anticipates to have moved in to the JLOS house hence a need for more fittings and furniture.	

V4: Vote Challenges for 2014/15 and the Medium Term

This section sets out the major challenges the vote faces in 2014/15 and the medium term which the vote has been unable to address in its spending plans.

Underfunded/ unfunded projects include; Participation in EAC activities; Publication of the 7th Edition of the revised Principal laws of Uganda; Computerization of the library and registry.

Table V4.1: Additional Output Funding Requests

Additional Requirements for Funding and Outputs in 2014/15:	Justification of Requirement for Additional Outputs and Funding
<i>Vote Function: 1202 Legal Reform</i>	
Output: 1252 02 Revision of laws	
US\$ Bn: 0.000	Computerisation of the registry and library for better handling of records and research materials.
N/A	

This section discusses how the vote's plans will address and respond to the cross-cutting policy, issues of gender and equity; HIV/AIDS; and the Environment, and other budgetary issues such as Arrears and NTR..

(i) Cross-cutting Policy Issues

(i) Gender and Equity

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Preparation of the compedium of labour laws and children laws.

(ii) HIV/AIDS

- 1) Care & Treatment activities (transport to and from health centers and facilitation for counselors and the sick);
- 2) 2 Prevention intervention awareness staff engagements;
- 3) Participation in National AIDS Prevention activities (1 activity);
- 4) Supervision and monitoring of HIV/AIDS Policy implementation

(iii) Environment

Preparation of the compedium of Environmental laws.

(ii) Payment Arrears

The table below shows all the payment arrears outstanding for the Vote:

Payee	Payment Due Date	Amount (UShs Bn)
National Security Fund		
Bageine and Company Limited	30/06/2013	0.13
	Total:	0.130

N/A

(ii) Non Tax Revenue Collections

The table below shows Non-Tax Revenues that will be collected under the Vote:

The Commission has finalised the revision of principal laws of Uganda as well as a Compendium of electoral laws and subsidiary laws. It is expected that once published, these publications will raise the NTR collections of the Commission.