

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

### VI: Vote Overview

This section sets out the Vote Mission, Strategic Objectives, and provides a description of the vote's services

#### (i) Snapshot of Medium Term Budget Allocations

Table V1 below summarises the Medium Term Budget allocations for the Vote:

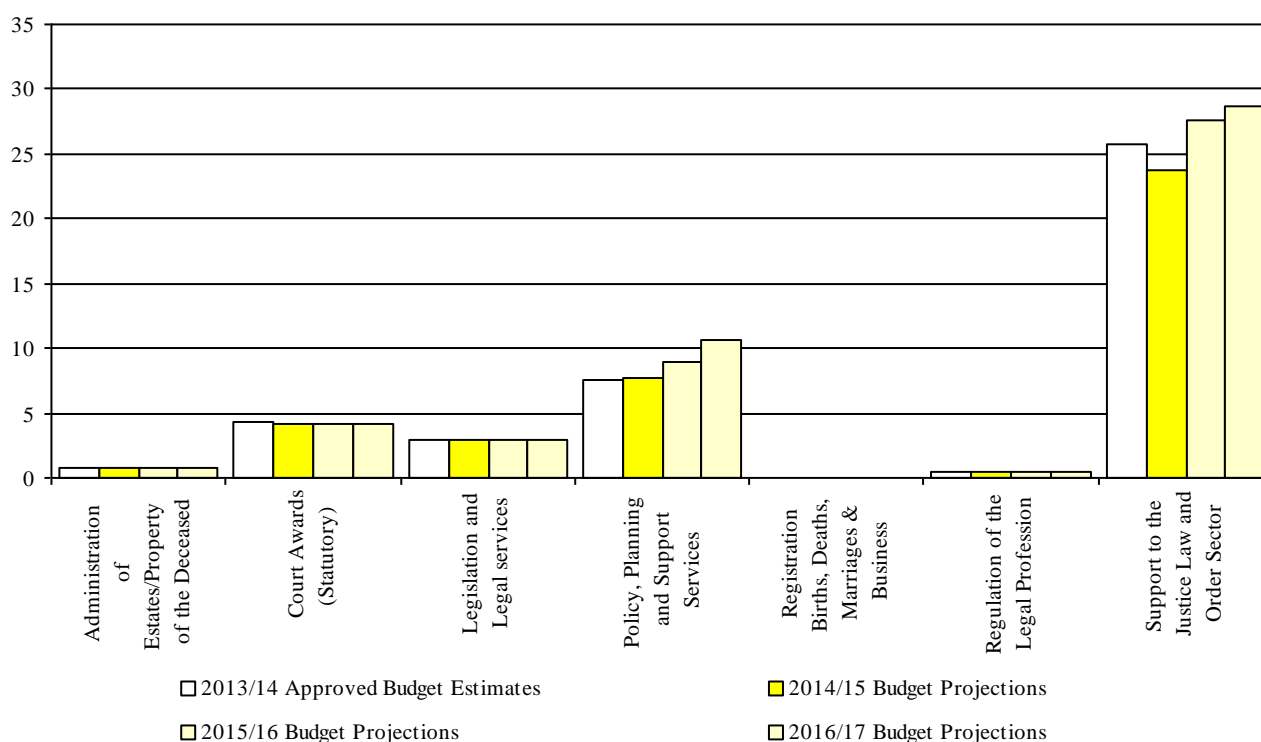
**Table V1.1: Overview of Vote Expenditures (UShs Billion)**

	2012/13 Outturn	2013/14		MTEF Budget Projections		
		Approved Budget	Spent by End Dec	2014/15	2015/16	2016/17
<i>(i) Excluding Arrears, Taxes</i>						
Recurrent						
Wage	2.864	4.156	1.557	4.156	4.156	5.305
Non Wage	15.625	11.942	10.534	11.942	13.076	13.599
Development						
GoU	16.477	23.611	13.332	23.611	27.624	28.729
Ext. Fin	0.000	2.084	0.000	0.122	0.000	0.000
<b>GoU Total</b>	<b>34.966</b>	<b>39.708</b>	<b>25.422</b>	<b>39.708</b>	<b>44.857</b>	<b>47.634</b>
<b>total GoU + Ext Fin. (MTEF)</b>	<b>34.966</b>	<b>41.793</b>	<b>25.422</b>	<b>39.830</b>	<b>44.857</b>	<b>47.634</b>
<i>(ii) Arrears and Taxes</i>						
Arrears	1.074	0.000	0.000	0.000	N/A	N/A
Taxes	0.465	2.500	0.000	2.500	N/A	N/A
<b>Total Budget</b>	<b>36.504</b>	<b>44.293</b>	<b>25.422</b>	<b>42.330</b>	<b>N/A</b>	<b>N/A</b>

\*\* Non VAT taxes on capital expenditure

The chart below shows total funding allocations to the Vote by Vote Function over the medium term:

**Chart V1.1: Medium Term Budget Projections by Vote Function (UShs Bn, Excluding Taxes, Arrears)**



# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

### (ii) Vote Mission Statement

The Vote's Mission Statement is:

*To provide legal advice and legal services as well as supporting the machinery that provides the legal framework for good governance.*

### (iii) Vote Outputs which Contribute to Priority Sector Outcomes

The table below sets out the vote functions and outputs delivered by the vote which the sector considers as contributing most to priority sector outcomes.

**Table V1.2: Sector Outcomes, Vote Functions and Key Outputs**

Sector Outcome 1:	Sector Outcome 2:	Sector Outcome 3:
<i>Strengthened legal and policy frameworks for JLOS operations and national development</i>	<i>Access to JLOS services particularly for the vulnerable persons enhanced</i>	<i>Observance of Human rights and accountability promoted</i>
<b>Vote Function: 12 01 Legislation and Legal services</b>		
<b>Outputs Contributing to Outcome 1:</b>	<b>Outputs Contributing to Outcome 2:</b>	<b>Outputs Contributing to Outcome 3:</b>
<i>Outputs Provided</i>	None	None
120101 Bills, Acts, Statutory Instruments, Ordinances, Bye Laws		
120103 Civil Suits defended in Court		
<b>Vote Function: 12 03 Administration of Estates/Property of the Deceased</b>		
<b>Outputs Contributing to Outcome 1:</b>	<b>Outputs Contributing to Outcome 2:</b>	<b>Outputs Contributing to Outcome 3:</b>
None	<i>Outputs Provided</i>	None
	120304 Family arbitrations and mediations	
<b>Vote Function: 12 04 Regulation of the Legal Profession</b>		
<b>Outputs Contributing to Outcome 1:</b>	<b>Outputs Contributing to Outcome 2:</b>	<b>Outputs Contributing to Outcome 3:</b>
<i>Outputs Provided</i>	None	None
120401 Conclusion of disciplinary cases		
<b>Vote Function: 12 05 Support to the Justice Law and Order Sector</b>		
<b>Outputs Contributing to Outcome 1:</b>	<b>Outputs Contributing to Outcome 2:</b>	<b>Outputs Contributing to Outcome 3:</b>
<i>Outputs Provided</i>	<i>Outputs Funded</i>	<i>Outputs Funded</i>
120501 Ministry of Justice and Constitutional Affairs-JLOS	120552 Ministry Of Internal Affairs-JLOS	120556 Uganda Police Force-JLOS
	120555 Judiciary - JLOS	120559 Directorate Of Public Prosecutions
<i>Outputs Funded</i>	120557 Uganda Prisons Service-JLOS	
120558 Judicial Service Commission-JLOS		

## V2: Past Vote Performance and Medium Term Plans

*This section describes past and future vote performance, in terms of key vote outputs and plans to address sector policy implementation issues.*

### (i) Past and Future Planned Vote Outputs

#### 2012/13 Performance

The operations and general performance of the ministry in FY 2012/13 were greatly affected by the inadequate non-wage recurrent budget allocated. Worse still, the budget was further reduced by UGX.183m. This left the Ministry with a non-wage allocation which was too inadequate to enable the Ministry optimally undertake its core functions and mandate. An analysis of the non wage reveals that only UGX.739m was available for the core operations for the FY 2012/13.

## Vote: 007 Ministry of Justice and Constitutional Affairs

### Vote Summary

#### Deconcentration

In an effort of extending its services to the public, the Ministry undertook to finalise constructions of Moroto Mini-JLOS house and Mbale regional office in the FY 2012/13. However, this was not accomplished due to inadequate budget releases and escalation of building material prices. It is now expected that construction of the two offices will be concluded and operationalised in the FY2013/14. Similarly, construction of Moroto staff quarters could not take off due to inadequate budgetary provision. Adequate resources have now been earmarked and construction will start in the next Financial year.

#### Capital Budget

At the commencement of FY 2012/13, MoFPED created two new capital development budget projects under the Ministry Vote 007 namely:- Project 1228: Support to Ministry of Justice and Constitutional Affairs and Project 1242: Construction of JLOS House.

From its non wage recurrent budget, the Ministry reallocated UGX.10m and UGX 1m, to activate Project 1228 and 1242 respectively to kick them. However, since the creation, no funds have been provided for these projects in the MTEF. An initial UGX700m would enable the Ministry buy office equipment, vehicles and furniture. On the other hand the Ministry is keen to know Ministry of Finance Planning and Economic Development is committed towards the construction of the JLOS house.

#### Defending Government

By the end of May 2013, the Attorney General concluded 64 Cases, of which 28 Cases were won saving Government UGX 3,269,968,655,000/= and \$3,949,920. 12 Cases worth UGX 19,868,796,583/= and \$2,137,245.26 were lost. Notable cases won included: -

- i) Heritage Oil and Gas Ltd Vs Republic of Uganda (amount saved was UGX 1.3Trillion);
- ii) Pro-Bio diversity Uganda Vs Attorney General (amount saved was UGX 1.8 Trillion); and
- iii) Saline Constructors SPA versus Attorney General (amount saved was UGX 60Bn.)

Notable Cases lost included constitutional petition 7/2011 Twinobusingye Saverino vs attorney general (worth 13Bn) but the matter is on appeal.

#### Attending to Litigation

The Directorate of Civil Litigation handed 708 cases of which 114 Cases were Constitutional Petitions, 258 were Civil Suits Petitions and 319 Uganda Human Rights Tribunal complaints. The Directorate also handled 10 East African Court of Justice References, 2 Local arbitrations and conducted 1 Civil matter on behalf of Local Governments, Parastatals and other Government Institutions. Ex parte Proceedings were minimized to 30%.

#### Drafting Legislation

The Directorate of First Parliamentary Counsel drafted and monitored the passage of several laws through Parliament. By the end of May 2013, 7 Bills had been drafted, 14 Acts published; 42 Statutory Instruments and 13 Legal Notices and 03 ordinances.

The following are the Bills Published:-

## **Vote: 007** Ministry of Justice and Constitutional Affairs

### **Vote Summary**

The Trade (Licensing) (Amendment) Bill, 2012  
The Free Zones Bill, 2012  
The Public Private Partnerships Bill, 2012  
The National Biotechnology Bill, 2012  
The East African Development Bank (Amendment) Bill, 2013

The following are the Acts published in the reporting time:-

The Companies Act, 2012  
The Transfer of Convicted Offenders Act, 2012  
The Prevention and Prohibition of Torture Act, 2012  
The Income Tax (Amendment) Act, 2012  
The Excise Traffic (Amendment) Act, 2012  
The Finance Act 2006(Amendment) Act, 2012  
The East African Excise Management (Amendment) Act, 2012  
The Value Added Tax (Amendment) Act, 2012  
The Supplementary Appropriation Act, 2012  
The Appropriation Act, 2012  
The Uganda National Meteorological Authority Act, 2012  
The Uganda Communications Act, 2013  
The National Council for Older Persons Act, 2013  
The Petroleum (Exploration, Development and Production) Act, 2013

In FY 2012/2013, the Directorate of First Parliamentary Council planned to draft and publish 19 Bills and 22 Acts. However, only 7 Bills were drafted and 14 Acts published. The reasons for this performance are that there was a reduction in the number of requests and instructions to draft legislation coupled with insufficient funds to process and publish legislation.

#### Providing Legal Advice

The Directorate of Legal Advisory Services received 2787 contracts and MoUs for review and approval by the end of May 2013 and responded to 2570 This represents 92% of the contracts and MoUs responded too, and the reason for this performance is commendable.

The Directorate of Legal Advisory Services also received 576 requests for Legal Advice from Ministries, Parastatals and other agencies, out of which 236 were responded to. This represents 236% of the requests for Legal Advice responded to.

Preparation of Memoranda, agreements for execution by the Attorney General, submissions and attending arbitration proceedings were done by the Directorate and also represented the Ministry at both International and National for a. MOJCA as a whole participated in a number of EAC and COMESA Legal Sector meetings.

#### Administration of Estates

The computerization of the Administrator General's registry is still ongoing. Currently, computerization of the lands and accounts section is ongoing. The computerization process includes capturing of files, verification of files and capturing of data. Computer networking and collecting files from desk officers to capture and verify data is still in the process.

## **Vote: 007** Ministry of Justice and Constitutional Affairs

### **Vote Summary**

The Administrator General attended to all clients and by the end of May 2013, a total of 3058 new files for clients had been opened out of the planned 4000 files. This figure excludes files opened at regional offices. The Administrator General also inspected 167 estates out of the planned 150 estates and granted 40 letters of Administration out of the planned 50. In the same period of July 2012 to May 2013, the Administrator General wound up 200 estates out of the planned 200; granted 2198 Certificates of No objections out of the planned 2200; and 383 Land Transfers out of the planned 400. 1360 arbitrations and mediations were also concluded out of the planned 1000.

The reasons for the performance are:

- i) The planned number of new files was to be opened for clients were not achieved because it is depends on client turn up. Clients did not turn up as was expected.
  - ii) The letters of administration issued were less than planned because of the change in strategy as the Administrator General concentrated on empowering clients to administer their own estates.
  - iii) There was over performance (41%) in the number of Family Mediations handled by Administrator General this can be attributed to the successful sensitization campaigns that's led to more clients than expected turning up for this service.
- All other performance was within the planned target.

### Regulation of the Legal Profession

The Department of Law Council under its Disciplinary Committee concluded 72 cases out of the planned 150 Cases in 36 Sittings out of the planned 60 Sittings; by the end of May 2013. The Department also inspected 697 Chambers /Law firms out of the planned 700 chambers, 15 Legal Service Providers inspection of Universities and schools teaching law was differed to next financial year citing Late Release on funds for this activity.

The Department also carried out research and consultations in various areas of concern.

The reasons for the above performance are:

- i) Actual number of sittings reduced thereby reducing the number of concluded cases
- ii) Increase in Public holidays and change in membership of Uganda Law Society thereby affecting Committee's Coram thus the reduced number of sittings.
- iii) Availability in time of funds made it possible to inspect Advocates' chambers.
- iv) Funds for inspection were not released but efforts were made to try and cover the work/mandate. Inspection also depends on the number of applicants thus demand for this activity is externally influenced.

### Policy and Administration

The department of Finance and Administration made consistent monitoring of the 4 Regional Offices and Moroto Min JLOS house under construction. Arising from these consistent monitoring, the Ministry is addressing the challenges facing Regional Offices which include; training, Re-tooling, supply of legal reference materials and furniture. The ministry sip III was formulated through a consultative process. The final copy awaits printing and binding.

### Human Resource Development

The Post of Solicitor General was filled in December, 2012; the posts of Director Civil Litigation, Director Legal Advisory Services and Commissioner Legal Drafting (Subsidiary Legislation) were filled. Vacant

## **Vote: 007** Ministry of Justice and Constitutional Affairs

### **Vote Summary**

posts of Principal accountant, Accountant, Senior Accounts Assistant and Accounts Assistant at Administrator General's Department were filled after the transfer of the incumbents. 1 vacant post of Personal Secretary was filled after the transfer of the incumbent.

However, the current freeze on recruitment coupled with the wage bill constraints prevented the recruitment of fifteen (15) stat attorneys as had been planned. Vacant posts of Commissioner Civil Litigation (institutions), Commissioner legal Advisory Services (Local Government), Commissioner Legislative Drafting (Local Government), Administrator General and Secretary Law Council Were declared for filling. 10 vacant posts of state Attorneys were declared for filling, 3 vacant posts of office typists, 1 vacant post of Records Assistant and 6 vacant posts of drivers were also declared for filling.

#### Training in professional courses

For purposes of enhancing performance, the Ministry is undertaking capacity building initiatives for its legal staff in specialized fields. Two State Attorneys were sponsored for Masters in Oil and Gas. Two State Attorneys were sponsored for Masters in International trade Law contracts and dispute resolution, Sandwich Program. Two Principal State Attorney was sponsored for a Master's in Business Administration; Three State Attorneys were trained in Legislative drafting. One State Attorney was sponsored for and online Masters in Commercial Law. Two Steno Secretaries were trained in Management development programme for executive assistants (Basic I), One Office typist was sponsored for a Bachelor's degree in Administrative management and secretarial science. One Pool Stenographer was trained in Management development programme for executive assistants (Basic I), One (1) Records Assistant was sponsored for a post graduate bar course.

#### Promotion of staff

The Administrator General was promoted to Solicitor General with one (1) Principal State Attorney was promoted to Commissioner Legal Drafting (Subsidiary Legislation). Two commissioners were promoted to Directors, Three (3) State Attorneys were promoted to Senior State Attorneys.

#### Confirmations

Twenty Three (23) State Attorneys were confirmed in their appointments, One (1) Information scientist was confirmed in his appointment. One (1) Assistant Librarian, One (1) Pool Stenographer, Two (2) Office Typists, Three (3) Records Assistants, Two (2) Library Assistants, Three (3) Drivers and Four (4) Office Attendants were confirmed in their appointments.

#### *Preliminary 2013/14 Performance*

#### Deconcentration

The construction of Moroto Mini-JLOS house and Mbale regional office is still underway and will be operationalised this Financial Year. The construction of Moroto staff quarters has not take off due to inadequate budgetary provision.

#### Capital Budget

At the commencement of FY 2012/13, MoFPED created two new capital development budget projects

## **Vote: 007** Ministry of Justice and Constitutional Affairs

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under the Ministry Vote 007 namely:- Project 1228:Support to Ministry of Justice and Constitutional Affairs and Project 1242: Construction of JLOS House.

From its non wage recurrent budget, the Ministry reallocated UGX.10m and UGX 1m, to activate Project 1228 and 1242 respectively to kick them. However, since the creation, no funds have been provided for these projects in the MTEF. An initial UGX700m would enable the Ministry buy office equipment, vehicles and furniture. On the other hand the Ministry is keen to know Ministry of Finance Planning and Economic Development is committed towards the construction of the JLOS house.

#### Defending Government

By the end of September 2013, the Attorney General concluded 14 Cases, of which 9 Cases were won saving Government UGX. 6,206,000,000= and 5 Cases worthy UGX 2,091,580,000= were lost.

#### Drafting Legislation

The Directorate of First Parliamentary Counsel drafted and monitored the passage of several laws through Parliament. By the end of September 2013, 04 Bills had been drafted, 03 Acts published; 13 Statutory Instruments and 04 Legal Notices and 01 ordinance.

#### Providing Legal Advice

By the end of September 2013, the Directorate of Legal Advisory Services received 755 contracts and MoUs for review and approval. The Directorate responded to 628 contracts and MoUs. The Directorate also received 119 requests for Legal Advice from Ministries, Parastatals and other agencies, out of which 35 were responded to and 84 are pending. Preparation of Memoranda, agreements for execution by the Attorney General, submissions and attending arbitration proceedings were done by the Directorate and also represented the Ministry at both International and National for a. MOJCA as a whole participated in a number of EAC and COMESA Legal Sector meetings.

#### Administration of Estates

The computerization of the Administrator General's registry is still ongoing. Currently, computerization of the lands and accounts section is ongoing. The computerization process includes capturing of files, verification of files and capturing of data. Computer networking and collecting files from desk officers to capture and verify data is still in the process.

The Administrator General attended to all clients and by the end of September 2013, a total of 1089 new files for clients had been opened. The Administrator General also inspected 22 estates and applied to court for 8 letters of Administration. In the same period, the Administrator General wound up 02 estates, granted 409 Certificates of No objections, and 56 Land Transfers. 300 Family arbitrations and mediations were also handled and concluded.

#### Regulation of the Legal Profession

By the end of September 2013, the Department of Law Council under its Disciplinary Committee concluded 17 Cases in 13 Sittings. The Department also inspected 38 Chambers /Law firms, 2 Universities and 2 schools teaching law. The Department also carried out research and consultations in various areas.

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

### Policy and Administration

The department of Finance and Administration continued with the monitoring function. Four Regional Offices and Moroto Min JLOS House under construction were visited. Arising from these consistent monitoring, the Ministry noted that there is need for training, re-tooling, supply of legal reference materials and furniture to the Regional Offices.

### Human Resource Development

The current freeze on recruitment coupled with the wage bill constraints prevented the recruitment of fifteen (15) stat attorneys as had been planned. Vacant posts of Commissioner Civil Litigation (institutions), Commissioner legal Advisory Services (Local Government), Commissioner Legislative Drafting (Local Government), Administrator General and Secretary Law Council Were declared for filling. 10 vacant posts of state Attorneys were declared for filling, 3 vacant posts of office typists, 1 vacant post of Records Assistant and 6 vacant posts of drivers were also declared for filling.

For purposes of enhancing performance, the Ministry is undertaking capacity building initiatives for its legal staff in specialized fields. Two State Attorneys were sponsored for Masters in Oil and Gas. Two State Attorneys were sponsored for Masters in International trade Law contracts and dispute resolution, Sandwich Program. Two Principal State Attorney was sponsored for a Master's in Business Administration; Three State Attorneys were trained in Legislative drafting. One State Attorney was sponsored for and online Masters in Commercial Law. Two Steno Secretaries were trained in Management development programme for executive assistants (Basic I), One Office typist was sponsored for a Bachelor's degree in Administrative management and secretarial science. One Pool Stenographer was trained in Management development programme for executive assistants (Basic I), One Records Assistant was sponsored for a post graduate bar course.

### Promotion of staff

The Administrator was promoted to Solicitor General; One (1) Principal State Attorney was promoted to Commissioner Legal Drafting (Subsidiary Legislation). Two (2) Commissioners were promoted to Directors; Three (3) State Attorneys were promoted to Senior State Attorneys.

### Confirmations

Twenty Three (23) State Attorneys were confirmed in their appointments, One (1) Information Scientist was confirmed in his appointment, One (1) Librarian, one (1) Pool Stenographer, Two (2) Office Typist, Three (3) Records Assistants, Two (2) Librarian Assistants, Three (3) Drivers and Four (4) Office Attendants were confirmed in their appointments

**Table V2.1: Past and 2014/15 Key Vote Outputs\***

<i>Vote, Vote Function Key Output</i>	<b>Approved Budget and Planned outputs</b>	<b>2013/14 Spending and Outputs Achieved by End Dec</b>	<b>2014/15 Proposed Budget and Planned Outputs</b>
<b>Vote: 007 Ministry of Justice and Constitutional Affairs</b>			
<i>Vote Function: 1201 Legislation and Legal services</i>			
<b>Output: 120101</b>	<b>Bills, Acts, Statutory Instruments, Ordinances, By Laws</b>		
<i>Description of Outputs:</i>	15 Bills to be drafted and published; 10 Acts to be Published;	4 Bills were drafted and published; 3 Acts were Published; 13 Statutory Instruments; 1 Ordinance; and 4 Legal notices were published;	15 Bills to be drafted and published; 10 Acts to be Published; 55 Statutory Instruments; 3 Ordinances; 3 Bye Laws to be published; and
	55 Statutory Instruments; 3		



# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

<i>Vote, Vote Function Key Output</i>	<b>Approved Budget and Planned outputs</b>	<b>2013/14 Spending and Outputs Achieved by End Dec</b>	<b>2014/15 Proposed Budget and Planned Outputs</b>
	Ordinances; 3 Bye Laws to be published; and 5 Legal notices		5 Legal notices
<i>Performance Indicators:</i>			
No. of bills drafted and Published	15	4	15
<i>Output Cost: US\$ Bn:</i>	0.808	<i>US\$ Bn:</i> 0.163	<i>US\$ Bn:</i> 0.807
<b>Output: 120103</b>	<b>Civil Suits defended in Court</b>		
<i>Description of Outputs:</i>	Effective representation of Government in Court;	Government represented in various courts and different levels.	Effective representation of Government in Court; Effective supervision of State Attorneys to defend Government in Courts; Effective negotiation of out of court settlement
	Effective supervision of State Attorneys to defend Government in Courts;		
	Effective negotiation of out of court settlement		
<i>Performance Indicators:</i>			
Percentage (% decrease) of ex parte proceedings against the Attorney General	30	15	100
<i>Output Cost: US\$ Bn:</i>	1.189	<i>US\$ Bn:</i> 0.274	<i>US\$ Bn:</i> 1.189
<b>Vote Function Cost</b>	<b>US\$ Bn: 2.935</b>	<b>US\$ Bn: 1.209</b>	<b>US\$ Bn: 2.935</b>
<b>Vote Function: 1202 Registration Births, Deaths, Marriages &amp; Business</b>			
<b>Vote Function Cost</b>	<b>US\$ Bn: 0.000</b>	<b>US\$ Bn:</b>	<b>US\$ Bn: 0.000</b>
<b>Vote Function: 1203 Administration of Estates/Property of the Deceased</b>			
<b>Output: 120301</b>	<b>Estates Registration and Inspection</b>		
<i>Description of Outputs:</i>	4,000 new files for clients to be opened; 100 estates to be inspected.	1089 new files for clients to be opened; 22 estates were inspected.	4000 new files for clients to be opened; 100 estates to be inspected.
<i>Output Cost: US\$ Bn:</i>	0.191	<i>US\$ Bn:</i> 0.034	<i>US\$ Bn:</i> 0.191
<b>Output: 120302</b>	<b>Letters of Administration and Land Transfers</b>		
<i>Description of Outputs:</i>	Apply to Court to grant 25 letters of administration;	Letters of Administration were not applied for.	Apply to Court to grant 25 letters of administration;
	200 Estates to be Filed for winding up.	5 applications for winding up estates were filed.	200 Estates to be Filed for winding up.
<i>Performance Indicators:</i>			
No. of certificates of No Objection issued	2,200	2200	2200
Average time taken to issue a certificate of no objection	28	28	28
<i>Output Cost: US\$ Bn:</i>	0.191	<i>US\$ Bn:</i> 0.037	<i>US\$ Bn:</i> 0.191
<b>Output: 120303</b>	<b>Estates administration</b>		
<i>Description of Outputs:</i>	400 land transfers; and 2,200 certificates of no objection to be issued.	56 land transfers; and 409 certificates of no objection to be issued.	400 land transfers; and 2200 certificates of no objection to be issued.
<i>Performance Indicators:</i>			
No. of estates wound up	80	80	80
<i>Output Cost: US\$ Bn:</i>	0.191	<i>US\$ Bn:</i> 0.038	<i>US\$ Bn:</i> 0.191

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

<i>Vote, Vote Function Key Output</i>	<b>Approved Budget and Planned outputs</b>	<b>2013/14 Spending and Outputs Achieved by End Dec</b>	<b>2014/15 Proposed Budget and Planned Outputs</b>
<b>Output: 120304</b>	<b>Family arbitrations and mediations</b>		
<i>Description of Outputs:</i>	1,000 family arbitrations and mediations to be conducted.	300 family arbitrations and mediations to be conducted.	1000 family arbitrations and mediations to be conducted.
<i>Performance Indicators:</i>			
No of family arbitrations and mediations	1,000	1000	1000
<i>Output Cost: US\$ Bn:</i>	0.191	<i>US\$ Bn:</i> 0.039	<i>US\$ Bn:</i> 0.191
<b>Vote Function Cost</b>	<b><i>US\$ Bn:</i> 0.762</b>	<b><i>US\$ Bn:</i> 0.302</b>	<b><i>US\$ Bn:</i> 0.762</b>
<b>Vote Function: 1204 Regulation of the Legal Profession</b>			
<b>Output: 120401</b>	<b>Conclusion of disciplinary cases</b>		
<i>Description of Outputs:</i>	Hold Dsciplinary Committee meetings and conclude at least 150 cases in 60 sittings.  Carrying out research and consultations	-Held Dsciplinary Committee meetings and concluded at least 17 cases in 13 sittings. Conducted out research and consultations.	-Hold Dsciplinary Committee meetings and conclude at least 150 cases in 60 sittings. -Carrying out research and consultations
<i>Performance Indicators:</i>			
Number of disciplinary cases disposed off	150	17	200
<i>Output Cost: US\$ Bn:</i>	0.233	<i>US\$ Bn:</i> 0.052	<i>US\$ Bn:</i> 0.233
<b>Vote Function Cost</b>	<b><i>US\$ Bn:</i> 0.465</b>	<b><i>US\$ Bn:</i> 0.200</b>	<b><i>US\$ Bn:</i> 0.465</b>
<b>Vote Function: 1205 Support to the Justice Law and Order Sector</b>			
<b>Output: 120501</b>	<b>Ministry of Justice and Constitutional Affairs-JLOS</b>		
<i>Description of Outputs:</i>	Completion of Mbale office;  Fast track Succession laws, develop legislative tracking system; work process review;  Print priority bills; 2 Vehicles for court attendance;  Phase 2 of automation of Admin General's Dept;  Specialised training;  Civil witness support fund;  Law Firms Inspection; staff log system	4bills, 13 statutory Instruments Drafted and published, Legal notices, and 3 ACTS. Concluded 17 disciplinary cases against errant layers; inspected 38 advocates chambers; Filled 3 top positions; Responded to over 30% legal advice requests from MDAs.	Procure Legal Reference Materials; Conclude 265 backlog disciplinary cases; Inspection of 700 Law firms & 13 Universities; Train in Legislative drafting (4), ADR (3); Consultations on review of Constitution; handle 15 cases E.A.J.C; Equipping newly constructed offices; Conduct Bar Course Pre Entry exams; Handle 500 civil backlog cases in SC, CoA, HC and CM Courts; Automation of Civil Case Management System; Procure 2 vehicles;
<i>Performance Indicators:</i>			
Proportion of districts with the basic JLOS frontline services (Functional)	12	12	12
<i>Output Cost: US\$ Bn:</i>	1.372	<i>US\$ Bn:</i> 0.254	<i>US\$ Bn:</i> 1.464
<b>Output: 120552</b>	<b>Ministry Of Internal Affairs-JLOS</b>		
<i>Description of Outputs:</i>	Develop Identification Act, National Firearms Policy, DGAL Enabling Law; user's handbook on community service;	Developed a national action plan on SALW and Draft bill on firearms; Marked firearms in regions of UPS and 5 regions of ISO; CEWERU strategic plan	Amend CS Act; develop CS Policy; Gazette NGO Bill; Translate CS handbook; NGO Act regulations; Develop operational guidelines for

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

<i>Vote, Vote Function Key Output</i>	<b>Approved Budget and Planned outputs</b>	<b>2013/14 Spending and Outputs Achieved by End Dec</b>	<b>2014/15 Proposed Budget and Planned Outputs</b>
	NGO Monitoring Committees;  Set up 10 CS rehabilitative projects;  Set up WAN; Train staff; Procure LC/MS;  Analysis of 1,270 forensic cases; conduct Advocacy & sensitization;	launched; consultations on National DNA Criminal Databank held; expert opinion offered in court sessions; Implemented Trafficking in Person Act; Completed construction of Gulu and Mbarara; Trained 10 reporters & victims; Set up 10 offender rehabilitation projects; procured 10 motor cycles for CS in districts; conducted monitoring in one region-Western, Registered 27 abscondments, 13 re-arrests for absconder. Trained 35 Data entry officers from UPDF, UPS ISO	prosecution, prevention of Trafficking in Persons (TIP); Strengthen 40 offender rehabilitation projects; Implement offender social reintegration; Strengthen relations with Universities teaching Criminology; Implement resolutions of EAC; Build capacity of NGO Monitoring; 3 pickups for Western region; monitoring of resettlement and re-integration activities in 6 DRTs; guidelines for District NGO Monitoring Committees
	<i>Output Cost: US\$ Bn:</i> 1.580	<i>US\$ Bn:</i> 0.527	<i>US\$ Bn:</i> 1.580
<b>Output: 120554</b>	<b>Law Development Center-JLOS</b>		
<i>Description of Outputs:</i>	Review LDC Act; Train 45 staff; Procure reference materials, On line legal resources, 10 mobile Shelves, Self issue machine, bicycles ;  Completion of Auditorium;  Computerise registry and Model Court;  Counseling 660 Juveniles Offenders;	Construction of boundary wall was completed; Construction of the auditoriums ongoing; Procured 3 vehicles; LDC trained 405 Bar Course students, 363 Diploma in Law Students, 600 Administrative Officers Law Course; and procured more books for the library and published 3000 copies of law reports. Legal Aid Clinic handled 1,000 juvenile cases, trained 100 police officers, 20 Magistrates on the diversion programme, trained 200 Community leaders and 400 fit persons on the diversion programme, reconciled 250 cases at Court of Law and 150 cases at police, trained 405 Bar Course students in Clinical Legal Education;	Publish Law Reports; Complete Auditorium, construct women cell, DPP office and reception for juveniles; Train of 40 lecturers in student centered & problem based learning; Purchase 2 vehicles, 120 bicycles for fit persons; legal aid services to 600 walk in clients; Train 80 JLOS staff in human rights; Regional interactions with institutions (East Africa); Subscribe to library legal data bases, procure reference materials;
	<i>Output Cost: US\$ Bn:</i> 0.765	<i>US\$ Bn:</i> 0.191	<i>US\$ Bn:</i> 0.765
<b>Output: 120555</b>	<b>Judiciary - JLOS</b>		
<i>Description of Outputs:</i>	Carry out bar-bench meetings; train judicial officers;  Roll out Small Claims procedure and justice centres to provide legal aid;  Construct Kabale & Makindye court;	Training of the Registrar, Planning and Development in Strategic Management awaits approval by the Judiciary Training Committee, 37 Grade 1 Magistrates from Central and Western region have been trained in the Small Claims Procedure (Full roll out awaits gazetting of these courts), Adverts for re-engineering	Lobby for Judiciary Administration Bill; Re-Engineering of CCAS; Strengthen Bar-Bench Fora; put ramps on 10 Courts; renovate 8 Courts; construct 5 Courts; Procure furniture for 10 G1 Courts; Procure Court Recording and Transcription Equipment for 13 courts; Procure Video Conferencing

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

<i>Vote, Vote Function Key Output</i>	<b>Approved Budget and Planned outputs</b>	<b>2013/14 Spending and Outputs Achieved by End Dec</b>	<b>2014/15 Proposed Budget and Planned Outputs</b>
	Re-Engineer the Court Case Administration System;  Acquire Court Recording equipment;  Case backlog Clearance;	CCAS and acquisition of Court Recording Equipment were placed in papers, so procurement process is ongoing, Criminal sessions were held in Bushenyi (40 cases), Rukungiri (52 Cases), 10 Mitigation sessions in Kampala, and Tororo (40 Cases); The mediators that were trained in the mediation roll out need to be accredited before they can be deployed to the courts; Preliminary preparations for the development of the Judiciary Annual Report are under way; Supervision of construction works is ongoing; the procurement of reference material for the Court of Appeal is pending agreement on the type of books; 40 Court interpreters were trained; 10 Chief Magistrates and 15 GI Magistrates were trained in Judgment Writing; 10 Chief Magistrates and 25 GI Magistrates were trained in Land Justice; the newly appointed Justices and Judges were inducted; JSI in conjunction with the Kigula task Force Committee and the Criminal Division organized a workshop on Mitigation and Resentencing for 10 Judges, 10 State Attorneys and 10 Advocates; M&E was carried out in Kabale, Mbarara, Isingiro, and Ngora Construction works.	Equipment; Train G1 in Small Claims Procedure; Case backlog clearance; Roll out land courts to 5 CM Courts; Strengthen Court user committees; Conduct JLOS Integrity Committee Tour; Procure Reference material for Land & Civil Division; Procure 7 Vehicles for CMs, 3 Grade I in hard to reach areas;
<i>Performance Indicators:</i>			
% of completed cases	160,000	4000	160000
<i>Output Cost: US\$ Bn:</i>	2.391	<i>US\$ Bn:</i> 0.703	<i>US\$ Bn:</i> 2.391
<b>Output: 120556</b>	<b>Uganda Police Force-JLOS</b>		
<i>Description of Outputs:</i>	Anti-Torture Act Sensitization;  Police Standing Orders Review;  Procure 50 SOCO sets;  Construct Koboko Station, at Nagalama Breeding center fence, 10 canine units.	Conducted Investigation of SGBV cases in 16 Police regions in which 1900 sex crime cases were investigated; Supported postmortem examinations and thus 140 postmortem examinations; The procurement process for opening up of 5 PSU offices in Lira and Soroti is ongoing. The	Develop SOPs for Districts and Police Units; Popularizing Strategic Policing Plan; sensitization on Anti Torture Act, Public Order Management Act, Anti Trafficking in persons Act; Complete investigations of war crimes; Completion of Kiira PS; Construct Kiruhura PS, 2 block staff houses in Rakai;

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

<i>Vote, Vote Function Key Output</i>	<b>Approved Budget and Planned outputs</b>	<b>2013/14 Spending and Outputs Achieved by End Dec</b>	<b>2014/15 Proposed Budget and Planned Outputs</b>
	counseling to police families;  Various training;  3 motor vehicles for investigations;  investigation of SGBV; Procure 50 speed guns	procurement process for computers and accessories and 5 motor cycles is ongoing. Initiated procurement for Database establishment for profiling detainees the newly amended Police Form 3 was launched. Identification and Selection of the staff for training done.	Expansion of canine units to 10 districts; Procure 3 vehicles for enhancing investigations, 1 for SGBV and Children related offences and 10 motorcycles for CFPUs; Induct 1,018 PPCs into Criminal Intelligence & Investigations; skills training of Criminal Records Mgt System users & ICT investigating officers; Carry out 6,000 postmortem examinations; 8,000 SGBV examinations; Procure 30 speed guns, SOCO kits; Train 1200 Police detectives;
<i>Performance Indicators:</i>			
Police Population ratio	1:600	1:600	1:600
<i>Output Cost: US\$ Bn:</i>	<i>1.743</i>	<i>0.530</i>	<i>1.743</i>
<b>Output: 120557</b>	<b>Uganda Prisons Service-JLOS</b>		
<i>Description of Outputs:</i>	Prisons Standing Orders Review; Construction of reception centers Kabong, Amuru and Isingiro, Masindi classrooms, Ruimi, water borne toilets;  automation of Prisoner data management;  mechanisation of Prison farm;  Feeding prisoners at Court	Construction of Mbarara and Nakasongola low cost staff houses is at advanced stages; renovation and expansion of Mbarara main prison and expansion of Gulu prison is ongoing; Phase II of Moroto prison & rehabilitation centre at Namalu almost complete; Construction of 32 low cost staff housing units at 3 prisons complete; Fencing of Murchison Bay, Bushenyi prison, Kapchorwa wards plastered & roofing of twin ward at Ruimi completed; procurement of contractor of a new prison at Lamwo at bidding stage; construction of water borne toilets in 20 prisons await production; construction works for Nebbi prison ongoing. procured 6 computers, server plus Network software for data center; and constructed energy saving stoves in central Region. escape rates in prisons have reduced to less than 1% compared to the target of 5%.	Computerisation of Prisons; Developing the legal policy framework for corrections; Finalization of Prisons Standing Orders; Development of life skills modules (Carpentry, metal fabrication, tailoring, hand craft and soap making); Support to inmate formal education, guidance and counseling of inmates; Reintegration of offenders; Renovation of wards at Tororo Prison, water borne toilets in 40 Prisons; Completion of Nebbi & Ndoorwa Prisons; vehicles for delivery of Prisoners; Support to welfare of babies staying with mothers in Prison with heifers; Recruitment and training of 1,000 staff;
<i>Performance Indicators:</i>			
Proportion of remands in Prison	52	52	52
Average length of stay on remand for capital offenders (months)	14	14	14

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

<i>Vote, Vote Function Key Output</i>	<b>Approved Budget and Planned outputs</b>	<b>2013/14 Spending and Outputs Achieved by End Dec</b>	<b>2014/15 Proposed Budget and Planned Outputs</b>			
	<i>Output Cost: US\$ Bn:</i>	<i>1.781</i>	<i>US\$ Bn:</i>	<i>0.594</i>	<i>US\$ Bn:</i>	<i>1.781</i>
<b>Output: 120558</b>	<b>Judicial Service Commission-JLOS</b>					
<i>Description of Outputs:</i>	Automated records management;	11 Grade One Magistrates recruited and 07 Judicial Officers confirmed.	Conduct 24 recruitment sessions for Judicial Officers; sensitise on the public complaints system; Court inspections;	Hold recruitment sessions;	Recommendations made for appointment of: Deputy Chief Justice, 5 Justices of SC, 8 Justices of CoA and 17 Judges of the HC; 12 Commission meetings; 36 Radio talk shows conducted; 3 Press briefings;	Purchase a Van and 2 vehicles for investigations and inspections; 24 Disciplinary committee meetings; Civic education through bulk SMSs (10 million); radio talk shows on law and administration of justice; prison inmates workshops; Performance management workshops for Judicial officers
	disciplinatory Committee meetings 12 JSC Investigation;	763 Copies of Citizen Hand Book printed; Spot messages on radio stations; 3 Performance Management workshops for judicial officers; 4 Sub-County workshops; 19,000 brochures and charts on Land Law, Succession Law and Resolution of Land disputes printed; 22 Disciplinary Committee meetings; 19 Court Inspections.		40 sub county civic education;		
	2 Station wagons for investigations;			Inspect courts; Citizen's Handbook		
	<i>Output Cost: US\$ Bn:</i>	<i>0.680</i>	<i>US\$ Bn:</i>	<i>0.210</i>	<i>US\$ Bn:</i>	<i>0.680</i>
<b>Output: 120559</b>	<b>Directorate Of Public Prosecutions</b>					
<i>Description of Outputs:</i>	Prosecute criminal cases;	Directorate opened and operationalized 4 offices.	Develop national Criminal Prosecution Policy; Strengthen complaints management ;	develop standards for handling children & SGBV cases;	Prosecuted 1,283 cases in 41 High court sessions and 113,722 cases in the Magistrate's court with an overall conviction rate of 53%. 87% of offices meeting minimum performance standards (quality of legal opinions), 82% of public complaints against staff performance and conduct concluded, 77.8% of public complaints against criminal justice processes concluded and 66% of recommendations of internally conducted research implemented.	extension works in 3 regional offices; Retool & furnish 3 regional offices; Procure 100 computers; Open 5 new DPP offices; Install solar equipment in 8 stations; renovation of 3 DPP buildings (provision of ramps); Prosecution of cases in all courts; Prosecution-led investigation of Land cases, human trafficking; Train DPP staff; Translate client charter into major local languages;
	Open & resource 8 new DPP offices;			major renovation of 3 DPP buildings;		
	Construct and furnish 1 new DPP office in Kapchorwa;			Solar equipment in 5 stations;		
	Train 40 staff					
<i>Performance Indicators:</i>						
No. of cases prosecuted (Directorate of Public Prosecutions)	58,525	1456				150000
	<i>Output Cost: US\$ Bn:</i>	<i>1.908</i>	<i>US\$ Bn:</i>	<i>0.545</i>	<i>US\$ Bn:</i>	<i>1.908</i>
<b>Output: 120560</b>	<b>Other JLOS Funded Services</b>					
<i>Description of Outputs:</i>	Equip passport centres; Review of Probation Act;	A total of 170 supervisors were trained in counseling and social reintegration in Nakasongola, Sembabule, Lira, Mukono, Kayunga, Mbale, Kapchorwa	Review of Business Registration Fees Rules; Intellectual Property Policy; Amendment of Copyright and Neighboring Rights Act, 2006; Extension of	development of the ULS Council charter;		

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

<i>Vote, Vote Function Key Output</i>	<b>Approved Budget and Planned outputs</b>	<b>2013/14 Spending and Outputs Achieved by End Dec</b>	<b>2014/15 Proposed Budget and Planned Outputs</b>
	Interconnect borders with headquarter and regional offices (PISCES); Building capacity to combat human trafficking; Conduct satellite checks / Border surveillance;	and Isingiro among others. In addition, 40 magistrates were trained on best practices in Community Service with the help of Penal Reform International (PRI). The department has renewed its partnership with VSO to support two international volunteers.	the Mobile Vital Records System; Automation for Production of Long Birth Certificates; Drafting Regulations for the Partnership Act.; Conduct 12 Business Registration Clinics; Equip newly opened border posts, regional and other immigration offices; Construct Sebagolo model border post( with staff quarters); Publicize the UPR and NAP Consultations;
	Construct Ngom Oromo and Ntoroko border posts;	To promote advocacy, the department conducted 18 Radio Programs in various parts of the country, that is, on Mega fm and Radio King in the North, Dunamis and Baba fm in Kampala Extra, Signal fm in the East and Better fm in the west.	Conduct Community human rights sensitization meetings/ baraza in all 10 regional offices
	staff accommodation at Mpondwe and Oraba;	In addition, 1248 IEC materials were distributed in the various regions to enhance awareness on community service as a sentencing option.	
	Kabale Remand Home, ULS Resource Centre;		
	Conduct tax education;		
	Develop LC court Registers		
	<i>Output Cost: US\$ Bn:</i> 4.321	<i>US\$ Bn:</i> 0.712	<i>US\$ Bn:</i> 2.359
	<i>Output Cost Excl. Ext Fin. US\$ Bn:</i> 2.237	<i>US\$ Bn:</i> 0.712	<i>US\$ Bn:</i> 2.237
<b>Vote Function Cost</b>	<b>US\$ Bn:</b> 28.184	<b>US\$ Bn:</b> 13.332	<b>US\$ Bn:</b> 23.721
<i>VF Cost Excl. Ext Fin.</i>	<i>US\$ Bn</i> 26.100	<i>US\$ Bn</i> 13.332	<i>US\$ Bn</i> 23.600
<b>Vote Function: 1206 Court Awards (Statutory)</b>			
<b>Output: 120601</b>	<b>Court Awards &amp; Compenations Paid</b>		
<i>Description of Outputs:</i>	Effect payment of court award claimants	The ministry paid various court award claimants as at the	Effect payment of court award claimants
<i>Performance Indicators:</i>			
Proportion of verified and approved compensation claims arrears paid	0.1	0	0.1
Proportion of current court awards cleared	2	0	2
Proportion of court awards arrears paid	1	0	1
	<i>Output Cost: US\$ Bn:</i> 4.347	<i>US\$ Bn:</i> 0.999	<i>US\$ Bn:</i> 4.182
<b>Vote Function Cost</b>	<b>US\$ Bn:</b> 4.347	<b>US\$ Bn:</b> 4.028	<b>US\$ Bn:</b> 4.182
<b>Vote Function: 1249 Policy, Planning and Support Services</b>			
<b>Vote Function Cost</b>	<b>US\$ Bn:</b> 7.598	<b>US\$ Bn:</b> 6.351	<b>US\$ Bn:</b> 7.764
<b>Cost of Vote Services:</b>	<b>US\$ Bn:</b> 41.793	<b>US\$ Bn:</b> 25.422	<b>US\$ Bn:</b> 39.830
<i>Vote Cost Excl. Ext Fin.</i>	<i>US\$ Bn</i> 42.208	<i>US\$ Bn</i> 25.422	<i>US\$ Bn</i> 39.708

\* Excluding Taxes and Arrears

2014/15 Planned Outputs

Deconcentrating Services:

## **Vote: 007** Ministry of Justice and Constitutional Affairs

### **Vote Summary**

The Ministry will continue de-concentration of services to its clients countrywide to ensure improved service delivery. Construction of ministry regional offices in Mbale and Moroto will be finalized at the next Financial Year and Construction of Moroto Staff Quarters will commence. The Ministry will also equip and staff the regional offices.

To further enhance its service delivery, the Ministry will continue prioritizing the following policy areas in the coming financial year:-

- i. Develop Legislative Quality Assurance Standards for MOJCA services;
- ii. Develop a Government Liability Mitigation Policy and Plan;
- iii. Develop, adopt and implement a Claimant Awards and Compensation Policy; and
- iv. Restructuring of the Ministry to continue subject to the lifting of the restructuring process.
- v. Launch and implement the re-engineered client charter aimed at improved service delivery.

#### Defending Government:

The Attorney General will continue strengthening his mandate of defending Government in Civil Suits. This will be achieved by working closely with the Line Institutions and Agencies. Also the Ministry will continue ensuring that legal reference materials that are essential in engaging in research and effective representation of the Government in Courts of Law are accessible. The Ministry headquarters and the Regional Offices will also be equipped with the latest Law Reports, Law Books, Gazettes and supplements, e- resources and judgments will be expedited further.

Acclimatization of staff on the operations and workings of the East African Court of Justice in Arusha, Tanzania will continue to be a priority, as the Litigation in this Court is increasing tremendously. However, this activity has a funding gap.

The attorney general also plans to reduce the number of ex-parte proceedings by 60% in the coming financial year.

#### Drafting Legislation:

The First Parliamentary Counsel will continue to perform its core function of drafting principal and subsidiary legislation to give effect to the policies of Government and to vet ordinances and byelaws of district and municipal councils. 15 Bills will be drafted and published. 10 Acts will be published, 55 statutory instruments, 3 Ordinances, 3 Bye Laws and 5 Legal Notices. Attending meetings with client Ministries and institutions to discuss draft Bills, attending parliamentary sessions and participating in EAC meetings will also be a major activity.

#### Providing Legal Advice:

Continuous efforts will be put on expeditious drafting/reviewing of contracts, agreements and memoranda of understanding. Responses to requests for Legal advice and preparation of Cabinet Memoranda from Ministries, Parastatals, public and other agencies will be done within one week after receiving the request. Similarly, provision of legal guidance to Contracts Committee of ministries, local governments, and government agencies will be expedited.

#### Administration of estates:



## **Vote: 007** Ministry of Justice and Constitutional Affairs

### **Vote Summary**

The second phase of computerization of records management of the Administrator General's office (Land registry) will be finalized in the next Financial Year. Other activities of the Administrator General i.e. inspection of estates, applying for letters of administration/ probate, issuing certificates of No Objection and processing of land transfers will be maintained. The planned target from the administration of estates will include; opening up 5000 new files for clients, inspection of 150 estates, 200 applications to wind up estates to be filed. Apply to Court to grant 25 letters of administration, issue 2400 certificates of No Objection, and effect 350 land transfers. Provision of office equipment, enhancing public awareness through IEC materials programs, websites and print media, intranet, and establishment of user committees and complaint mechanisms will also be a priority.

Regulation of the legal profession:

Clearance of case backlog through holding special sessions; inspection and approval of chambers of advocates; inspection and approval of Universities teaching law degree programs; licensing Legal Aid Service Providers and monitoring and supervising their activities; Computerization of records management; Conducting public awareness programs through workshops and seminars; and regulation of pro-bono services by advocates are the major planned targets for the department of Law Council. Law Council plans to conclude 105 Cases in 50 Sittings; inspect 600 Chambers /Law firms, 12 Universities and 20 Legal Service Providers.

Training of staff:

Staff will be trained to acquire skills in legal drafting, litigation, commercial law, customer care, counseling, family arbitration and mediation, computer skills and estates planning.

Justice Law and Order Sector (JLOS)

The following have been prioritized under the Justice Law and Order Sector

- i. Construction of the JLOS House;
- ii. Phased construction of a prison at Kitalya;
- iii. Completion of the Justice Centres;
- iv. Constructions: completion of all the ongoing constructions for Uganda Police Force constructions and other JLOS institutions;
- v. Funding of Undertakings;
- vi. Implementing the Recommendations of Cabinet and Parliament.
- Vii. Strengthening Family and Land Justice;
- viii. Continued strengthening of the inspectorate function;
- ix. Addressing sex and gender based violence;
- x. Strengthening planning, budgeting and procurement functions;
- xi. Implementation of laws;
- xii. Awareness creation;
- xiii. Operationalizing the Transitional Justice Policy;
- xiv. Implementation of the Anti Corruption Strategy and further strengthening of the Anti Corruption Court with its partner institutions;
- xv. Prioritizing human rights;
- xvi. Rationalizing of access to JLOS services;

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

xvii. Increased case disposal through: -

- a. Re- engineering JLOS processes;
- b. Case management;
- c. Performance management;
- d. Information management;
- e. Reform of sentencing and none custodial sentences;
- f. Diversion programmes;
- g. Strengthening records management;
- h. Court recording;
- i. Strengthening the human resource function;
- j. Training; and
- k. Sessions.

**Table V2.2: Past and Medium Term Key Vote Output Indicators\***

Vote Function Key Output Indicators and Costs:	2012/13 Outturn	2013/14 Approved Plan	Outturn by End Dec	MTEF Projections		
				2014/15	2015/16	2016/17
<b>Vote: 007 Ministry of Justice and Constitutional Affairs</b>						
<b>Vote Function:1201 Legislation and Legal services</b>						
No. of bills drafted and Published		15	4	15	20	20
Percentage (% decrease) of ex parte proceedings against the Attorney General		30	15	100	100	
<b>Vote Function Cost (US\$ bn)</b>	<b>1.852</b>	<b>2.935</b>	<b>1.209</b>	<b>2.935</b>	<b>2.935</b>	<b>2.935</b>
<b>Vote Function:1202 Registration Births, Deaths, Marriages &amp; Business</b>						
<b>Vote Function Cost (US\$ bn)</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>Vote Function:1203 Administration of Estates/Property of the Deceased</b>						
Average time taken to issue a certificate of no objection		28	28	28	28	28
No. of certificates of No Objection issued		2,200	2200	2200	2200	2200
No. of estates wound up		80	80	80	80	80
No of family arbitrations and mediations		1,000	1000	1000	1000	1000
<b>Vote Function Cost (US\$ bn)</b>	<b>0.329</b>	<b>0.762</b>	<b>0.302</b>	<b>0.762</b>	<b>0.762</b>	<b>0.762</b>
<b>Vote Function:1204 Regulation of the Legal Profession</b>						
Number of disciplinary cases disposed off		150	17	200	200	200
<b>Vote Function Cost (US\$ bn)</b>	<b>0.144</b>	<b>0.465</b>	<b>0.200</b>	<b>0.465</b>	<b>0.465</b>	<b>0.412</b>
<b>Vote Function:1205 Support to the Justice Law and Order Sector</b>						
Proportion of districts with the basic JLOS frontline services (Functional)		12	12	12	15	
% of completed cases		160,000	4000	160000		
Police Population ratio		1:600	1:600	1:600	1:600	
Average length of stay on remand for capital offenders (months)		14	14	14	14	
Proportion of remands in Prison		52	52	52	52	
No. of cases prosecuted (Directorate of Public Prosecutions)		58,525	1456	150000	150000	
<b>Vote Function Cost (US\$ bn)</b>	<b>N/A</b>	<b>25.684</b>	<b>13.332</b>	<b>23.721</b>	<b>27.613</b>	<b>28.729</b>
<b>VF Cost Excl. Ext Fin.</b>	<b>16.942</b>	<b>23.6</b>	<b>13.332</b>	<b>23.600</b>	<b>N/A</b>	<b>N/A</b>

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

Vote Function Key Output Indicators and Costs:	2012/13 Outturn	2013/14 Approved Plan	Outturn by End Dec	MTEF Projections		
				2014/15	2015/16	2016/17
<b>Vote Function:1206 Court Awards (Statutory)</b>						
Proportion of court awards arrears paid		1	0	1	1	
Proportion of current court awards cleared		2	0	2	2	
Proportion of verified and approved compensation claims arrears paid		0.1	0	0.1		
<b>Vote Function Cost (US\$ bn)</b>	<b>4.296</b>	<b>4.347</b>	<b>4.028</b>	<b>4.182</b>	<b>4.160</b>	<b>4.160</b>
<b>Vote Function:1249 Policy, Planning and Support Services</b>						
<b>Vote Function Cost (US\$ bn)</b>	<b>12.941</b>	<b>7.598</b>	<b>6.351</b>	<b>7.764</b>	<b>8.920</b>	<b>10.635</b>
<b>Cost of Vote Services (US\$ Bn)</b>	<b>N/A</b>	<b>41.793</b>	<b>25.422</b>	<b>39.830</b>	<b>44.857</b>	<b>47.634</b>
<i>Vote Cost Excl. Ext Fin</i>	36.504	39.708	25.422	39.708	N/A	N/A

### Medium Term Plans

#### Ministry of Justice and Constitutional Affairs

Implementation of JLOS SIP III will take cognizance of; the mandate of the Ministry, the sector strategic objectives coupled with the three Key Result Areas (KRAs), the seven (7) National medium term priority interventions and the five year National Development Plan (NDP).

The Ministry will continue to deconcentrate its services countrywide. Moroto regional office will be operationalised next Financial Year. More regional offices will be opened up starting with Fortportal and Masaka respectively in the medium term.

Recruitment and promotion of staff together with negotiation for better pay will be our strategy for attraction and retention of staff.

The staff will continue to be trained as part of human resource development. The Human Resource Development committee developed a comprehensive training program which ensures gender equity and equality between Ministry headquarters and Regional offices. Monitoring and evaluation of performance at headquarters and regional offices using properly designed performance indicators will ensure efficient and effective service delivery.

Plans to modernize records management of all Ministry Registries through the Electronic Document and Records Management System (EDRMS) is already underway. Completion of this task will foster efficiency and effectiveness in the management of records which are currently manually managed. Case management system will be fully operationalized. Monitoring of cases and payments for Court awards, human rights awards and compensation will be simplified.

Verification of war debt claims arising from the sub region of Acholi, Lira, Karamoja Teso and other regions will be completed subject to availability of funds.

Pursue Legislative reforms and revision of the Succession Act and Children's Act, other laws; such as the Domestic Relations, HIV/AIDS, Victim and Witness Protection, and Administration of Justice.

#### Restructuring

## Vote: 007 Ministry of Justice and Constitutional Affairs

### Vote Summary

Delayed restructuring of MOJCA core Directorates and the Departments of Administrator General, Law Council and Finance and Administration and the Regional Offices has continued to hamper the smooth flow of services to the general public. This manifests in form of inadequate manpower which undermines performance in Courts attendance, legal advisory services, legislation, estates management and regulation of the legal profession.

Other lacking functional areas include; human rights and accountability, public relations, quality service assurance and estates management.

#### (ii) Efficiency of Vote Budget Allocations

Conducting sensitization workshops:

To enhance contract clearance by Attorney General's chambers, the Directorate of Legal Advisory Services (DLAS) has published flyers summarizing the requirements for clearing contracts. These will be distributed to all Government Ministries, Departments and Agencies (MDA's) and local governments as soon as possible to ensure timely management of contracts. Government Institutions which comply with these measures will always have their contracts cleared within 14 working days. This effort will be supplemented by sensitization workshops to be organized by the Ministry on management of public contracts and respect for human rights.

Restructuring:

We believe the ban on Institutional Restructuring Program will be lifted to benefit the Ministry immensely. The departments of Administrator General and the Law Council should be restructured. The Ministry structure and that of Regional offices will be reviewed and improved upon accordingly. All these efforts coupled with proposals for enhanced remuneration should enable the attraction, motivation and retention of staff.

Deconcentration:

The Ministry plans to construct two (2) more regional offices in, Fort portal and Masaka to take services nearer to the people in the medium term. The constructions of Mbale and Moroto regional offices will be completed in Financial Year 2012/2013. In accordance with the NDP, the Ministry plans to deconcentrate its regional offices to tally with the number of High Court Circuits in the country as a Long term strategy.

**Table V2.3: Allocations to Key Sector and Service Delivery Outputs over the Medium Term**

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2013/14	2014/15	2015/16	2016/17	2013/14	2014/15	2015/16	2016/17
Key Sector	11.6	11.7	14.4	15.5	27.8%	29.4%	32.2%	32.6%
Service Delivery	23.1	21.0	24.7	25.8	55.2%	52.8%	55.2%	54.2%

The Ministry does not plan for the number of cases to be concluded as conclusion of cases depends on Court and other factors. On average, the cost of concluding a single case out of Kampala is 30m. The average cost of concluding a single case at the East African Court of Justice is UGX149,474,000. Therefore these costs vary depending on the nature of the case.

**Table V2.4: Key Unit Costs of Services Provided and Services Funded (Shs '000)**

Unit Cost Description	Actual 2012/13	Planned 2013/14	Actual by Sept	Proposed 2014/15	Costing Assumptions and Reasons for any Changes and Variations from Plan
<i>Vote Function: 1201 Legislation and Legal services</i>					
Drafting a Contract and		362			The cost depends on the contract request

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

Unit Cost Description	Actual 2012/13	Planned 2013/14	Actual by Sept	Proposed 2014/15	Costing Assumptions and Reasons for any Changes and Variations from Plan
giving Legal Advice					received.
Drafting a Bill		14,000			The actual cost for drafting a Bill is 14m but the budget provided for in the next Financial Year is only 7.8m, which will not be enough to meet the planned out
Conclusion of a case at the East African Court of Justice	149,474	150,474			The average cost of concluding a single case at the East African Court of Justice is UGX149,474,000. This cost vary depending on the nature of the case.
Concluding a civil suit (Out of Kampala)		40,000			The Ministry does not plan for the number of cases to be concluded as conclusion of cases depends on Court and factors. On average cost of concluding a single case out of Kampala is 30m.
Concluding a civil suit (Kampala)		22,583			The Ministry does not plan for the number of cases to be concluded as conclusion of cases depends on Court and factors. On average cost of concluding a single case within Kampala is 22m.
<i>Vote Function: 1203 Administration of Estates/Property of the Deceased</i>					
Inspection of an Estate		200			The average cost of Inspecting an Estate includes transport, fuel, allowances, etc, but due to increase in the costs, the available budget will be enough to inspect all the planned Estates
Family Arbitration and Mediation		135			These are costs involved in Family Arbitration and Mediation
Estates Administration		400			These are costs involved in administering an Estate
<i>Vote Function: 1204 Regulation of the Legal Profession</i>					
Inspection of Law Firms/ Chambers		500			These are costs involved in inspection of chambers inclusive of fuel, allowances, etc
Conclusion of a Disiplinary Case		1,750			There are several factors that determine the conclusion of a case, so some cases can be concluded in a single sitting

### (iii) Vote Investment Plans

The construction of Moroto Mini-JLOS house and Mbale regional office is still underway and will be operationalised this Financial Year. The construction of Moroto staff quarters has not take off due to inadequate budgetary provision.

At the commencement of FY 2012/13, MoFPED created two new capital development budget projects under the Ministry Vote 007 namely:- Project 1228:Support to Ministry of Justice and Constitutional Affairs and Project 1242: Construction of JLOS House.

From its non wage recurrent budget, the Ministry reallocated UGX.10m and UGX 1m, to activate Project 1228 and 1242 respectively to kick them. However, since the creation, no funds have been provided for these projects in the MTEF. An initial UGX700m would enable the Ministry buy office equipment, vehicles

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

and furniture. On the other hand the Ministry is keen to know Ministry of Finance Planning and Economic Development is committed towards the construction of the JLOS house.

**Table V2.5: Allocations to Capital Investment over the Medium Term**

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2013/14	2014/15	2015/16	2016/17	2013/14	2014/15	2015/16	2016/17
Consumption Expenditure(Outputs Provided)	20.3	20.3	21.8	24.6	48.5%	51.1%	48.5%	51.6%
Grants and Subsidies (Outputs Funded)	16.4	14.5	18.1	18.1	39.3%	36.3%	40.3%	38.0%
Investment (Capital Purchases)	5.1	5.0	5.0	5.0	12.2%	12.6%	11.2%	10.5%
<b>Grand Total</b>	<b>41.8</b>	<b>39.8</b>	<b>44.9</b>	<b>47.6</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>

- Construction of Moroto Staff quarters and Mbale Regional Office
- Procurement of vehicles for Regional Offices and the new Directorates/ Departments created
- Procurement of furniture, office equipment and office facilities

**Table V2.6: Major Capital Investments**

Project, Programme Vote Function Output <i>UShs Thousand</i>	2013/14		2014/15
	Approved Budget, Planned Outputs (Quantity and Location)	Actual Expenditure and Outputs by September (Quantity and Location)	Proposed Budget, Planned Outputs (Quantity and Location)
<b>Project 0890 Support to Justice Law and Order Sector</b>			
<b>120572 Government Buildings and Administrative Infrastructure</b>	Construction of JLOS House	Fenced the land	Construction of JLOS House
<b>Total</b>	<b>7,592,000</b>	<b>1,285,872</b>	<b>5,000,000</b>
<i>GoU Development</i>	<i>7,592,000</i>	<i>1,285,872</i>	<i>5,000,000</i>
<i>External Financing</i>	<i>0</i>	<i>0</i>	<i>0</i>

### (iv) Vote Actions to improve Priority Sector Outcomes

The Ministry has devised the following strategies to address a number of performance issues.

Establishment of a witness fund:

Witnesses in criminal cases handled by the DPP are funded by Government unlike those in civil cases. Arising out of the concerns by the Directorate of Civil Litigation that many cases are lost owing to the absence of witnesses, it is planned that a witness fund, initially of sh100m, be established to facilitate transportation and up keep of government witnesses to testify in civil cases. The witness fund will ensure efficiency savings for Government as more cases are expected to be won as a result thereof.

Conducting sensitization workshops:

To enhance contract clearance by Attorney General's chambers, the Directorate of Legal Advisory Services (DLAS) has published flyers summarizing the requirements for clearing contracts. These will be distributed to all Government Ministries, Departments and Agencies (MDA's) and local governments as soon as possible to ensure timely management of contracts. Government Institutions which comply with these measures will always have their contracts cleared within 14 working days. This effort will be supplemented by sensitization workshops to be organized by the Ministry on management of public contracts and respect for human rights.

Restructuring:

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

We believe the ban on Institutional Restructuring Program twill be lifted to benefit the Ministry immensely. The departments of Administrator General and the Law Council should be restructured. The Ministry structure and that of Regional offices will be reviewed and improved upon accordingly. All these efforts coupled with proposals for enhanced remuneration should enable the attraction, motivation and retention of staff.

Deconcentration:

The Ministry plans to construct two (2) more regional offices in, Fort portal and Masaka to take services nearer to the people in the medium term. The constructions of Mbale and Moroto regional offices will be completed in Financial Year 2012/2013. In accordance with the NDP, the Ministry plans to deconcentrate its regional offices to tally with the number of High Court Circuits in the country as a Long term strategy.

**Table V2.7: Priority Vote Actions to Improve Sector Performance**

2013/14 Planned Actions:	2013/14 Actions by Sept:	2014/15 Planned Actions:	MT Strategy:
<b>Sector Outcome 0:</b>			
Vote Function: 12 02 Registration Births, Deaths, Marriages & Business			
VF Performance Issue: -Increase public awareness of the registration services offered by URSB			
			-To enhance access to the services available and increase the number of people in the formal sector
<b>Sector Outcome 1: Strengthened legal and policy frameworks for JLOS operations and national development</b>			
Vote Function: 12 03 Administration of Estates/Property of the Deceased			
VF Performance Issue: - Restructuring the Administrator General's department in order to improve service delivery to the public.			
Restructuring the Administrator General's department in order to improve service delivery to the public.	Awaiting response from Public service		-Operationalise the new structure of Administrator General's department, -Deconcentrate the services of Administrator General's department to regional offices.
Vote Function: 12 05 Support to the Justice Law and Order Sector			
VF Performance Issue: Deconcentration of sector services			
Construction of 3 new Justice Centers, Police Stations, JLOS Hse, 3 reception centers, Courts, DPP offices, 2 border posts, staff accommodation, Kabale Remand Home, offices, LDC Auditorium; Equipping offices;	onstruction of 3 new Justice Centers, Police Stations, JLOS Hse, 3 reception centers, Courts, DPP offices, 2 border posts, staff accommodation, Kabale Remand Home, offices, LDC Auditorium; Equipping offices;	construction of Justice centres.	Rationalized physical de-concentration of services, promotion of innovative approaches in administration of justice and maintenance of law and order, provision of tools of trade, civic education and building the capacity of local council courts.
VF Performance Issue: Excessive case backlog	Recruit more Judges, Pilot Performance Management in Judiciary and DPP; train JLOS officers; Roll out Small Claims procedure; Carry out bar-bench meetings; Conduct Prosecution led investigations	Judges recruited, Judicial officers trained	Expedite the Judiciary Administration Bill and the DPP Enabling Bill. Recruit more Judicial Officers and State Attorneys, Strengthen Institutional Information Systems.
Vote Function: 12 06 Court Awards (Statutory)			
Recruit more Judicial officers and State Attorneys to clear cases. Setup integrated JLOS MIS; Adoption of new performance management principles. Strengthen Small Claims Procedure.			

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

2013/14 Planned Actions:	2013/14 Actions by Sept:	2014/15 Planned Actions:	MT Strategy:
<i>VF Performance Issue: Reduction of breach of contracts by Public Officials</i>			
Continuous sensitisation, revision of radio/Tv publicity materials, establish 10 more projects and roll out counselling to 20 more districts	Activity was not undertaken	sensitisation of Government officials on the Breach of contracts	Sensitisation workshop for the general public
<i>VF Performance Issue: Reduction of the escalation of court awards</i>			
Sensitisation of Government officials on breach of contracts and violation of Human Rights	Activity was not undertaken	Sensitisation workshop for Government officials on breach of contracts and violation of Human Rights	Sensitisation workshop for Government officials on breach of contracts and violation of Human Rights
<b>Sector Outcome 2: Access to JLOS services particularly for the vulnerable persons enhanced</b>			
Vote Function: 12 01 Legislation and Legal services			
<i>VF Performance Issue: - Deconcentration of the Ministry services to its clients countrywide</i>			
Completion of the construction of Mbale Regional Office and Moroto Staff quarters; open up the 5th Regional Office; Completion of the Mini JLOS House in Moroto.	The ministry continued its strategy of deconcentrating its services to regional offices.	Finish and equip Mbale and Moroto regional offices	Lobby JLOS and the Government to continue funding Ministry construction programmes, Plans to construct two more regional offices in Fortportal and Masaka respectively
<i>VF Performance Issue: - Recruitment of new staff and promotion of those due, a form of reward and motivation for higher productivity.</i>			
implement partial restructuring  Train more State Attorneys and other staff	12 new state attorneys have been recruited.	Engage Mops to Conclude The restructuring of MoJCA	-Review the Ministry organizational structure. -Ensure staff training and development programme and seek for external funding. -Pursue a competitive and fair remuneration to enhance the attraction, motivation and retention of the legal staff.
<i>VF Performance Issue: -Facilitation of State Attorneys to attend Courts of law and other Tribunals as well as attendance of contract Committees to offer legal advice</i>			
Pay allowances and provide transport to staff to attend courts and other Tribunals.  Purchase – motor vehicles and motor cycles to enhance mobility	state Attorneys were facilitated to attend court sessions.	provision of adequate facilitation and transport for SA.	-Engage and lobby MOFPED and Government to supplement the inadequate non-wage budgetary provision
Vote Function: 12 03 Administration of Estates/Property of the Deceased			
<i>VF Performance Issue: - Computerisation of the Administrator General's records to avoid abuse of manual records.</i>			
Computerization of the Records of phase 1 of the Administrator General. Accounts and Land sections to be computerised.	50% of the lands section has been computerized, procurement commenced for computerization of accounts section,	Continue the automation of all services of Administrator General.	-Engage and lobby JLOS and the Government to increase their subventions to the department
<i>VF Performance Issue: - Effect payments to the service and product suppliers as well as Judgement credit and ex-gratia payments.</i>			
Effect payments to the service and product suppliers as well as Judgement credit and ex-gratia payments.	service providers paid on time	pay suppliers on time	-Engage and lobby MOFPED to raise the non-wage recurrent ceiling as it is inadequate.



# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

2013/14 Planned Actions:	2013/14 Actions by Sept:	2014/15 Planned Actions:	MT Strategy:
Vote Function: 12 04 Regulation of the Legal Profession			
<i>VF Performance Issue:</i> - Inadequate capacity of the law council to hold sufficient disciplinary sessions to clear the case backlog			
Case backlog clearance and also clear the current cases by holding more sittings	on going activity	on going	Review of the Law Council Act to change the composition and the procedures so that the Disciplinary Committee can perform efficiently. Lobby JLOS to increase the subvention to the Department.
Vote Function: 12 49 Policy, Planning and Support Services			
<i>VF Performance Issue:</i> Adequate facilitation of Ministry Directorates to enable effective and efficient public service delivery.			
Purchase of stationery for communication and reports production	-The Purchase and delivery of stationery for communication and reports production was actly undretaken	Adequate facilitation of Ministry Directorates to enable effective and efficient public service delivery.	-Engage and lobby MOFPED to supplement the inadequate non-wage budgetary provision
Purchase of office tools & furniture for productivity	-Purchase of office tools & furniture for productivity was also caried out.		
Pay per diems and purchase of air tickets	- per diems payments and purchase of air tickets for various officer were effected		
<i>VF Performance Issue:</i> Decontration of Ministry Services to the end users.			
Conclude the construction of Mbale Regional Office and Moroto Staff quarters; open moroto mini JLOS House the 5th Regional Office;	The construction of Mbale regional offices and moroto staff quarters is in the final stages	construction of Fortportal Regional office	Rationalise deconcentration of Minstry Services to Fort Portal and Masaka
<i>VF Performance Issue:</i> Recruitment of more staff to fill vacant positions			
Recruited new State Attorneys and other professionals.	12 new state attorneys have been recruited.	Recruitments to be undertaken	-Review the Ministry organizational structure. -Ensure staff training and development programme and seek for external funding. -Pursue a competitive and fair remuneration to enhance the attraction, motivation and retention of the legal staff.
<b>Sector Outcome 3: Observance of Human rights and accountability promoted</b>			
Vote Function: 12 04 Regulation of the Legal Profession			
<i>VF Performance Issue:</i> - Restructuring the Law Council in order to improve the public service delivery.			
Restructuring the Law Council in order to improve the public service delivery.	still on going	Law council Diciplinary Committee to conduct specail sessions to clear 115 backlog cases.	- Operationalise the new structure of Law Council - Hire a consultant to develop the National Legal Aid Policy. - Engage and lobby MOFPED and Sector donors to increase funding to the Law Council
Vote Function: 12 05 Support to the Justice Law and Order Sector			
<i>VF Performance Issue:</i> Ensuring Law and Order			
	Law and order ensured	senstising Government officails on the breach of contracts.	

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

### V3 Proposed Budget Allocations for 2014/15 and the Medium Term

This section sets out the proposed vote budget allocations for 2014/15 and the medium term, including major areas of expenditures and any notable changes in allocations.

**Table V3.1: Past Outturns and Medium Term Projections by Vote Function\***

	2012/13 Outturn	2013/14		MTEF Budget Projections		
		Appr. Budget	Spent by End Sept	2014/15	2015/16	2016/17
<b>Vote: 007 Ministry of Justice and Constitutional Affairs</b>						
1201 Legislation and Legal services	1.852	2.935	0.626	2.935	2.935	2.935
1202 Registration Births, Deaths, Marriages & Business	0.000	0.000	0.000	0.000	0.000	0.000
1203 Administration of Estates/Property of the Deceased	0.329	0.762	0.147	0.762	0.762	0.762
1204 Regulation of the Legal Profession	0.144	0.465	0.100	0.465	0.465	0.412
1205 Support to the Justice Law and Order Sector	16.942	25.684	6.396	23.721	27.613	28.729
1206 Court Awards (Statutory)	4.296	4.347	0.999	4.182	4.160	4.160
1249 Policy, Planning and Support Services	12.941	7.598	1.986	7.764	8.920	10.635
<b>Total for Vote:</b>	<b>36.504</b>	<b>41.793</b>	<b>10.255</b>	<b>39.830</b>	<b>44.857</b>	<b>47.634</b>

#### (i) The Total Budget over the Medium Term

In the budget for the next FY 2014/15, a total of UGX. 39.83Bn was allocated to the Ministry of which UGX. 11.942 has been provided for non wage to cover all operations including rent, utilities and Court Awards. In the Medium term UGX.44.857Bn and UGX. 47.634Bn were projected for FY2015/16 and FY2016/17 respectively.

#### (ii) The major expenditure allocations in the Vote for 2014/15

The Ministry continues to spend significant (30%) of its Non-wage Budget on Rent and UGX. 4.347bn (39%) towards payment of court awards. Other Major expenditure allocations include construction of Mbale and Moroto regional office which will be operational in FY 2013/2014. Also the Ministry will commence construction of staff quarters in Moroto. In accordance NDP, the Ministry plans to deconcentrate its regional offices to tally with the number of High Court Circuits in the country. The Ministry plans to construct two (2) more regional offices in, Fort portal and Masaka to take services nearer to the people in the medium term.

The sector budget accounts for 50% of the total JLOS SWAp budget and has prioritized construction of the JLOS earmarking UGX.5bn. The other major expenditure will be for activities under the support to Justice Law and Order Sector This has affected allocation of funds to all sector institutions.

#### (iii) The major planned changes in resource allocations within the Vote for 2014/15

There has been a slight increase in the funds allocated for the operations of the core Vote Functions including Legislation and Legal services, Administration of Estates and Regulation of the Legal Profession.

The Budget of UGX. 11 Bn provided for in the FY2012/13 was for the Heritage case in London now complete thus the change in allocation.

**Table V3.2: Key Changes in Vote Resource Allocation**

Changes in Budget Allocations and Outputs from 2013/14 Planned Levels:			Justification for proposed Changes in Expenditure and Outputs
2014/15	2015/16	2016/17	
<i>Vote Function: 1260 Support to the Justice Law and Order Sector</i>			

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

Changes in Budget Allocations and Outputs from 2013/14 Planned Levels:			Justification for proposed Changes in Expenditure and Outputs
2014/15	2015/16	2016/17	
<b>Output:</b>	<b>1205 60</b>	<b>Other JLOS Funded Services</b>	
<i>UShs Bn:</i>	<i>-1.962</i>	<i>UShs Bn:</i>	<i>-0.854 UShs Bn: -0.854</i>
Funds to be transferred to Ministry of Local Government meant for (DGF).	Funds to be transferred to Ministry of Local Government meant for (DGF).		
<i>Vote Function: 1275 Policy, Planning and Support Services</i>			
<b>Output:</b>	<b>1249 75</b>	<b>Purchase of Motor Vehicles and Other Transport Equipment</b>	
<i>UShs Bn:</i>	<i>0.009</i>	<i>UShs Bn:</i>	<i>-0.001 UShs Bn: -0.001</i>

## V4: Vote Challenges for 2014/15 and the Medium Term

*This section sets out the major challenges the vote faces in 2014/15 and the medium term which the vote has been unable to address in its spending plans.*

### a) Inadequate Recurrent Non-Wage Ceiling

Although the cash limit for the recurrent non wage for the FY 2013/2014 has slightly improved, it's still adequate to enable the Ministry undertake its core and non-core functions of; Civil Litigation, Legal Advisory Services, Legislation, regulation of legal profession, estates management as well as the management and administrative functions.

### b) Proposed additional staffing to MOJCA

Delayed restructuring of MOJCA core directorates and the departments of Administrator General, Law Council and Finance and Administration and the Regional Offices has continued to hamper the smooth flow of services to the general public.

This manifests in form of inadequate manpower which undermines performance in Courts attendance, legal advisory services, legislation, estates management and regulation of the legal profession.

Other lacking functional areas include; human rights and accountability, public relations, quality service assurance and estates management, to mention but a few.

### c) The Center for Arbitration and Dispute Resolution (CADER)

CADER was created under Section 68 of the Arbitration and Conciliation Act, Chapter 4 Laws of Uganda. CADER as a Statutory Centre is tasked with steering and guiding the growth of the Alternative Dispute Resolution (ADR) sector in Uganda.

The Arbitration and Conciliation (Amendment), Act Number 3, 2008 provides for direct financial support from the Treasury to CADER. In this regard, CADER requires a financial provision of UGX. 3.519bn/= for employee cost and services to partly offset the earlier outstanding commitments and also to meet the financial requirements for this FY. A budget was made and submitted to MOFPED. No provision for this request has been made. Mean while no budget in the form of subvention has been earmarked for CADER. Once CADER is fully operationalised, it has the potential of generating NTR from activities including arbitration and mediation of cases; training in Alternative Dispute Resolution (ADR); and publication of basic reference materials among others.

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## **Vote: 007** Ministry of Justice and Constitutional Affairs

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### **Vote Summary**

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#### d) Budget line for facilitating Government witnesses to attend Court and Human Rights Tribunals

Government loses some high profile cases due to lack of potential witnesses. Potential witnesses require facilitation in a form of transport and upkeep. The Ministry does not have a budget line for facilitating potential witnesses to appear in Courts and Human Rights Tribunals in defence of Government. Government will continue losing a lot of money through loss of cases due to lack of evidence. As a start a provision of Shs.100.0m is required. It shall be noted that the Ministry leadership together with CADER Governing Council finalized CADER Institutional arrangement which is pending approval by Ministry of Public Service.

#### e) Additional Office Space

Both the Ministry headquarters and its departments of Administrator General and Law Council operate from rented premises. The space available for both offices and storage has become increasingly too small over the years. Similarly, the Restructuring exercise of the Ministry also has an implication on office space. That notwithstanding, staff expansion calls for more rented office space. To accommodate additional staff we need space of 1308 square metres. Rented office space measuring 1308 square metres and 25 parking spaces acquire rent payable of USD 552,500.

#### f) Domestic arrears (Court Awards and Compensation)

Lack of ample provision for Court Awards, Human Rights Tribunal awards and Compensations (ex-gratia) keep the domestic arrears accumulating. Besides the cumulative aspect, there are some high profile Court awards which attract high interest rates as high as 30% per annum.

As at the close of FY 2012/2013 domestic arrears stood at Ug.Shs254Bn. The contingent liability on the other hand stood at Ug.Shs.1.0 Trillion.

Failure to settle Court awards, Human Rights awards and the approved ex-gratia payments tantamounts to non-observance of Rule of Law and due process. Besides it leads to escalation of arrears which impacts negatively on the National coffers. Every effort should be made to settle the outstanding commitments.

#### g) Lack of adequate and functional office tools, office equipments and office facilities

Lack of adequate and functional office tools, office equipments and office facilities has continued to undermine the performance of both the Ministry headquarters and the regional offices. This is exacerbated by lack of a Capital Budget under which Public Assets are procured. The office assets which are urgently required include; chairs, tables, filing cabinets, telephone exchanges, computers and accessories, book shelves etc

#### h) Verification of Claims Arising From Insurgency in the Sub-Regions of Acholi, Lango, Karamoja and Teso

While verification Committees have verified most of the claims arising from Acholi sub-regions the output remains to be reconciled and quantified due to lack of funds. The Verification Committee for Teso and Lango sub-region is unable to commence work due to lack of money. A sum of Shs.508m is required for the two activities.

#### i) Settlement allowances, disturbance allowances and transport hire charges for staff

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

The Government of Uganda Standing Orders provides for settlement allowances for newly recruited staff at 50% of one's basic salary and disturbance allowance of transferred Officers at one month's salary, and also those on retirement. Failure to pay these allowances has continued to cause a lot of administrative and management challenges.

**Table V4.1: Additional Output Funding Requests**

Additional Requirements for Funding and Outputs in 2014/15:	Justification of Requirement for Additional Outputs and Funding
<p><i>Vote Function: 1203 Legislation and Legal services</i></p> <p><b>Output: 1201 03 Civil Suits defended in Court</b></p> <p><i>UShs Bn: 1.400</i></p> <ol style="list-style-type: none"> <li>1. Defending Civil Suits in Courts of Law - UGX. 500m</li> <li>2. Facilitating Government witnesses to attend court sessions - Shs.100.0m</li> <li>3. Representation of Government in international for - Shs. 800m</li> </ol>	<p><i>Defending Civil Suits in Courts of Law</i></p> <p><i>The Attorney General's chambers is mandated to represent government in all courts of law in all civil matters. This includes cases in regional and international courts such as the East African Court of Justice, Arbitrations in London and Washington. The State Attorneys therefore must attend court to effectively represent government failure of which government will loose the cases. This could lead to escalation of court wards which currently stand at 265bn.</i></p> <p><i>Effective representation of government requires provision of transport (vehicles), adequate budgets for travel inland, fuel and lubricants, allowances and motor vehicle maintenance and repair as well as stationery and printing services.</i></p> <p><i>Currently, a total of Shs. 883m is provided for defending civil suits in courts. Of this, Shs.742m (83.5%) is earmarked for employee costs (wages) leaving only Shs.147m for service costs i.e. court attendance and other operations annually. therefore the UGX.147m meant for court attendance (per diem, fuel, air tickets) both at home and abroad as well as verification of compensation claims nationwide is nothing compared to the volume of work. To effectively represent government in courts, the Ministry requires UGX. 500m for operations annually.</i></p> <p><i>Facilitating Government witnesses to attend court sessions</i></p> <p><i>Similarly, government loses some high profile cases due to lack of potential witnesses. Potential witnesses require facilitation in a form of transport and upkeep. The Ministry does not have a budget line for facilitating potential witnesses to appear in Courts and Human Rights Tribunals in defence of Government. Failure to do so Government will continue losing a lot of money through loss of cases due to lack of evidence. Loss of high profile cases by Government needs to be reduced by facilitating principal witnesses to attend Courts and Human Rights Tribunals.</i></p> <p><i>The Parliamentary and Legal Affairs Committee recommended that Government provides a budget to enable the Attorney General bring witnesses to Court. As a start a provision of Shs.100.0m was recommended.</i></p> <p><i>Representation of Government in international fora.</i></p>

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

Additional Requirements for Funding and Outputs in 2014/15:	Justification of Requirement for Additional Outputs and Funding
	<p><i>The ministry is mandated to represent government in various regional and international fora for Contract negotiations and arbitrations. Currently, the provision of Shs.353m for travel abroad is inadequate. A total of Shs. 800m is required.</i></p> <p><i>Remuneration of State Attorneys</i></p> <p><i>The Ministry is committed to obtain and retain skilled, committed and well motivated employees. Over the past few years, the ministry has recruited 15 new state attorneys per annum. However, its faced with challenge of retain these state attorneys due to the low remuneration compared to the private sector. As a result, the turnover of the staff has remained high leading to loss of skilled attorneys. In 2008, H.E the President directed that the salaries of State Attorneys be enhanced. However, the Shs.5bn which was availed was spread over several institutions making the increase a paltry amount for each State Attorney.</i></p>
<p><i>Vote Function:1201 Registration Births, Deaths, Marriages &amp; Business</i></p> <p><b>Output: 1202 01 Births, Deaths, Marriages and Adoptions Registrations</b></p> <p><i>UShs Bn:</i></p>	
<p><i>Vote Function:1201 Administration of Estates/Property of the Deceased</i></p> <p><b>Output: 1203 01 Estates Registration and Inspection</b></p> <p><i>UShs Bn: 0.190</i></p>	
<p><b>1. Administration of Estates/Property of the Deceased - UGX. 190m</b></p>	<p><i>The mandate of the Administrator General's department is to ensure that estates of deceased and missing persons in Uganda are properly administered in accordance with the laws governing succession matters. In undertaking this responsibility the department undertakes the following activities:-</i></p> <ul style="list-style-type: none"> <li><i>i.Estates administration;</i></li> <li><i>ii.Estates Registration and Inspection;</i></li> <li><i>iii.Letters of Administration and Land Transfers; and</i></li> <li><i>iv.Family arbitrations and mediations.</i></li> </ul> <p><i>In an effort to improve service delivery, the department is currently undertaking computerization of the registry; so far 80% of the registry records have been computerized, with lands and accounts section still pending. However, effective service delivery requires provision of transport (vehicles), adequate budgets for travel inland to reach the clients, fuel and lubricants, allowances and motor vehicle maintenance and repair as well as stationery and printed materials.</i></p> <p><i>Currently, a total of Shs.508m (85%) is earmarked for wages and only Shs.92m is earmarked for operations annually. To effectively administer estates, the Administrator General requires UGX. 190m for operations annually.</i></p>
<p><b>Output: 1203 03 Estates administration</b></p> <p><i>UShs Bn: 0.000</i></p>	
<p><i>Vote Function:1201 Regulation of the Legal Profession</i></p> <p><b>Output: 1204 01 Conclusion of disciplinary cases</b></p> <p><i>UShs Bn: 0.320</i></p>	
<p><b>1. Regulation of Legal Profession by the Law Council - UGX. 320m</b></p>	<p><i>The Law Council is mandated to ensure disciplinary control over errant lawyers, inspection of Advocates chambers, and approve</i></p>

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

Additional Requirements for Funding and Outputs in 2014/15:	Justification of Requirement for Additional Outputs and Funding
	<p>law degree programmes in all universities, process applications for eligibility for enrolment, conducting workshops and retreats for sensitising and consulting with stakeholders, as well as supervision and control legal aid services. The Law Council Statute requires gazetting of all approved advocates chambers in the print media. the cost of this is UGX.100m per annum.</p> <p>Currently, a total of 865 Disciplinary cases against errant layers are pending. Council members are not staff of the ministry but are paid allowances. Members of the disciplinary committee, hold hearing sessions once a week. The cases are therefore increasing at a faster rate than they are cleared leading to backlog. More hearings are necessary to address this challenge. Each hearing costs UGX.10m.</p> <p>In FY 2012/13, Shs.286.3m was provided of which UGX.105m for wages and Shs.81.3m for non wage (operations) annually. To effectively undertake their mandate, the Law Council requires UGX. 320m for operations annually.</p>
<p><b>Output: 1204 02 Inspection and Supervision</b>  <b>UShs Bn: 0.000</b></p>	
<p><i>Vote Function:1201 Support to the Justice Law and Order Sector</i></p>	
<p><b>Output: 1205 01 Ministry of Justice and Constitutional Affairs-JLOS</b>  <b>UShs Bn: 154.000</b>  <b>1. Construction of a JLOS House and appellate courts Criminal Court house and Police headquarters - UGX. 154bn</b></p>	<p>Construction of a JLOS House and appellate courts Criminal Court house and Police headquarters</p> <p>Lack of institutional office space poses a lot of challenges both to Government and the general public. Government is increasingly finding it difficult to prioritise money for rent. Government institutions find themselves clamed into rented premises without adequate, appropriate and scalable space. Parking in the city centre has become a night mare. [UGX. 154bn]</p> <p>The sector is desirous to having a JLOS house which will enhance its services. Already the sector has 5 Acres of land in Naguru capable of accommodating the Judiciary, MOJCA, UPF headquarters, UPS headquarters, DPP, JSC, MIA, ULRC, CADER and URSB. Realization of a JLOS house will impact positively in several ways i.e. save the sector of over USD7.0m paid in rent annually, enhance affordability and accessibility of legal and judicial services in a one start and stop centre.</p> <p>A capital development project, " Project 1242: Construction of JLOS House " was created however, no funds have been earmarked for it the MTEF. in addition, The sector submitted a Bankable project to MOFPED to enable her source for funding. in addition, MOFPED undertook to provide funding for this important project.</p>
<p><i>Vote Function:1201 Court Awards (Statutory)</i></p>	
<p><b>Output: 1206 01 Court Awards &amp; Compesations Paid</b>  <b>UShs Bn: 254.000</b>  <b>1. Domestic Arrears (Court Awards and Compensation) - Ug.Shs254.0Bn</b></p>	<p>Domestic Arrears (Court Awards and Compensation)</p> <p>Lack of ample provision for Court Awards, Human Rights Tribunal awards and Compensations (ex-gratia) keep the domestic arrears accumulating. Besides the cumulative aspect,</p>

# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

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	<p>there are some high profile Court awards which attract high interest rates as high as 30% per annum. As at the 30th June 2012 of FY 2011/2012 domestic arrears stood at Ug.Shs254.0Bn.The contingent liability on the other hand stood at Ug.Shs.1.0 Trillion. Failure to settle Court awards, Human Rights tribunal awards and the approved ex-gratia payments tantamount to non-observance of Rule of Law and due process. Besides it leads to escalation of arrears which cause hemorrhage to the National coffers. Every effort should be made to settle the outstanding commitments.</p>
<p>Vote Function: 1202 Policy, Planning and Support Services</p>	
<p>Output: 1249 02 Ministry Support Services (Finance and Administration)</p>	
<p>UShs Bn: 4.719</p> <ol style="list-style-type: none"> <li>1. Operations of Regional offices - UGX.500m</li> <li>2. Inadequate Rent Provision for MOJCA- USD 1,791,767</li> <li>3. Operationalization of Center for Arbitration and Dispute Resolution (CADER) - UGX.3.519bn</li> <li>4. Capital Budget - UGX700m</li> </ol>	<p><i>Operations of Regional offices</i></p> <p>Over the last eight years the ministry has opened four regional offices in Mbarara, Gulu, Arua and Mbale; construction of Moroto Mini JLOS House is progressing smoothly and will be operational next FY. 2013/14. the number of MoJCA regional offices will rise to five in number. As a result of this deconcentration program, the Ministry has brought the legal services of; Litigation, Legislation, Legal advice and estates management nearer to the people. The poor and the marginalized are able to access the services of Administrator General cost effectively. Local governments now use services of our regional offices instead of hiring private lawyers in matters of legal representation in courts as well as negotiations and drafting of contracts.</p> <p>However, currently only UShs.160m is provided annually for the operations of the existing five regional offices. This greatly incapacitates the service delivery in these areas. To enable the regional offices to render legal services to the local governments as well as the general public we need UGX.500m per annum.</p> <p><i>Inadequate Rent Provision for MOJCA</i></p> <p>Due to lack of an Institutional Office space MOJCA headquarters and two of its departments of Administrator General and Law Council are housed in two (2) separate rented premises. Rent payable annually is USD1,239,267. Funds available for rent is Ug.Shs.2.404bn/=( USD 890,370). This gives a shortfall on rent USD348,897. Relatedly, a sum of USD 552,500 is required for office space for additional staff. (Grand total USD 1,791,767)</p> <p><i>Operationalization of Center for Arbitration and Dispute Resolution (CADER)</i></p> <p>CADER by law is mandated to steer and guide the growth of the Alternative Dispute Resolution (ADR) sector in Uganda. The Arbitration and Conciliation (Amendment), Bill 2007 provides for direct funding of CADER from the Treasury. CADER requires a financial provision of UGX.3.519bn for employee cost and service costs as well as offsetting the outstanding commitments. Prior to the passing of the law creating CADER, MoFPED issued a</p>



# Vote: 007 Ministry of Justice and Constitutional Affairs

## Vote Summary

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	<p><i>certificate of financial implication. it is therefore surprising that Ministry of Public Service cannot approve the institutional arrangement for CADER on grounds of lack of money.</i></p> <p><i>Capital Budget</i></p> <p><i>MoJCA is grateful to MoFPED for the two new capital development budget projects created under the ministry vote 007 at the commencement of FY 2012/13, namely:-</i></p> <p><i>a.Project 1228:Support to Ministry of Justice and Constitutional Affairs and</i></p> <p><i>b.Project 1242: Construction of JLOS House.</i></p> <p><i>To kick start these capital development projects, the ministry reallocated UGX.10m and UGX.1m from its non wage recurrent budget to activate Project 1228 and project 1242 respectively. However, since the creation, no funds have been provided for these projects in the MTEF. An initial UGX700m would enable the Ministry buy office equipment, equipment, vehicles and furniture. On the other hand the ministry is keen to know the supplementary funding which MoFPED is committed towards the construction of the JLOS house.</i></p>

*This section discusses how the vote's plans will address and respond to the cross-cutting policy, issues of gender and equity; HIV/AIDS; and the Environment, and other budgetary issues such as Arrears and NTR..*

### (i) Cross-cutting Policy Issues

#### (i) Gender and Equity

Through its newly developed Client Charter and Performance Standards, the Ministry has undertaken to incorporate provisions ensuring gender balance and affirmative action in favour of marginalized groups. Additionally, all departments of the ministry especially the department of the Administrator General registers estates for both male and female clients as well as for children. Certificates of no objection as well as land transfers among others are issued/given to both male and female clients without discrimination. The data collected in the department is disseminated in such a way as to reflect the services offered to both male and female clients. This is in tabula and graphic form. The department also attends to a huge number of women especially those that file complaints against Advocates. The Department is therefore cognizant of the plight of the above mentioned categories of the people /clients. The Department of FPC in collaboration with the office of the High Commissioner for Human Rights in Uganda with UN Joint programme on Gender Equality are in the Process of developing a Gender mainstreaming Checklist for purposes of integrating gender principles and standards in Drafting Legislation. In the next FY, the ministry will engage the MOGLD, to assist in identifying the pertinent issues of Gender and Equity and their current status. Thereafter, staff will be sensitized on these pertinent issues of gender and Equity. A Taskforce will be created to ensure that the pertinent issues are streamlined in all the activities of the Ministry. The same taskforce will monitor and evaluate the performance of these issues and keep the Top and Senior Management informed. As a Medium Term Strategy, consultative processes will be undertaken with the various stakeholder Institutions and the sector donors to offer support where

## Vote: 007 Ministry of Justice and Constitutional Affairs

### Vote Summary

needed.

#### (ii) HIV/AIDS

The Ministry recognizes that HIV/AIDS is an issue that needs urgent attention and expedites cases of persons with HIV/AIDS and related matter

At a national scale, the Ministry together with Uganda Law Reform Commission are in the advanced stages of preparing the HIV and AIDS prevention and control Bill, 2010. As a result of this the Ministry has been engaged in the following activities;

(i) Sensitization workshops to create awareness for all the staff of the. This is a continuous programme targeting all the new entrants.

(ii) There is continuous distribution of condoms to all the staff.

(iii) Counseling the affected and infected as well as providing financial support when resources allow. Besides HIV/AIDS, The ministry reorganizes the importance of a healthy population as a whole. In this regard the ministry plans to collaborate with the various health sector institutions with intentions of contributing to sustenance of the sick and also by helping the non sick to keep healthy and more productive. The areas for Joint exploration include;

a) Donating Blood for the sake of the sick in liaising with the Uganda Blood bank and other bodies

b) Acquisition of Health insurance policy for staff over medium term on a cost sharing basis

c) Lobby for Technical support from the line stake holder institutions.

In order to realize the above planned activities the management will assist the desk officer with a task force which will help him/her in the realization of these activities.

#### (iii) Environment

The ministry will undertake the following:

-Implementation of The National Environment (Control of smoking in public places) Regulations, 2004.

-Use of Energy saving bulbs;

-Recycling of used paper ; a mechanism for collection and conservation of used paper for recycling is to be initiated and concluded; Management is in consultation with an interested party in order to work out a sharing agreement of the waste paper.

-Disposal of plastic materials and polythene papers; the Ministry will devise an exclusive mechanism for collecting and disposing of plastic materials and polythene papers;

-As a Medium Term Strategy we shall also lobby MOFPED, JLOS Technical Committee and the sector donors to support these activities with funding.

#### (ii) Payment Arrears

The table below shows all the payment arrears outstanding for the Vote:

Payee	Payment Due Date	Amount (UShs Bn)
Court awards current	01/07/2013	48.45
Court Awards Arrears	01/07/2013	82.87
Compensation current	01/07/2013	0.11
Compensation arrears	01/07/2013	172.70
	<b>Total:</b>	<b>304.131</b>

The Ministry is faced with the challenge of domestic arrears arising from court awards, human rights and compensations. The total arrears amount to 82bn. Ministry of Finance pledged to provide funds to clear domestic arrears in four financial years however this has not been forthcoming leading to accumulation of amounts claimed. Government should prioritise clearing of arrears in the medium term by releasing funds to clear at least 25% of cases each financial year.

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**Vote: 007** Ministry of Justice and Constitutional Affairs

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**Vote Summary**

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As a way forward, the Ministry is organizing sensitization workshop involving all MDAs on breach of contracts and observance of human rights.

**(ii) Non Tax Revenue Collections**

The table below shows Non-Tax Revenues that will be collected under the Vote:

The Re-engineering exercise of the ministry client charter has caused an in-depth analysis of the various sources on Non - Tax revenue (NTR) Most especially those associated with Regulation of the legal profession. It has been realized that Government pays a lot of money in the inspection of lawyers chambers and other related services compared to what is generated.

Relatedly there are new areas which management will examine for sources of NTR

In view of the above, the ministry will in the course of the next FY revise some of the existing service fees as well as introducing new sources.