

Vote: 105 Law Reform Commission

Vote Summary

VI: Vote Overview

This section sets out the Vote Mission, Strategic Objectives, and provides a description of the vote's services

(i) Snapshot of Medium Term Budget Allocations

Table V1 below summarises the Medium Term Budget allocations for the Vote:

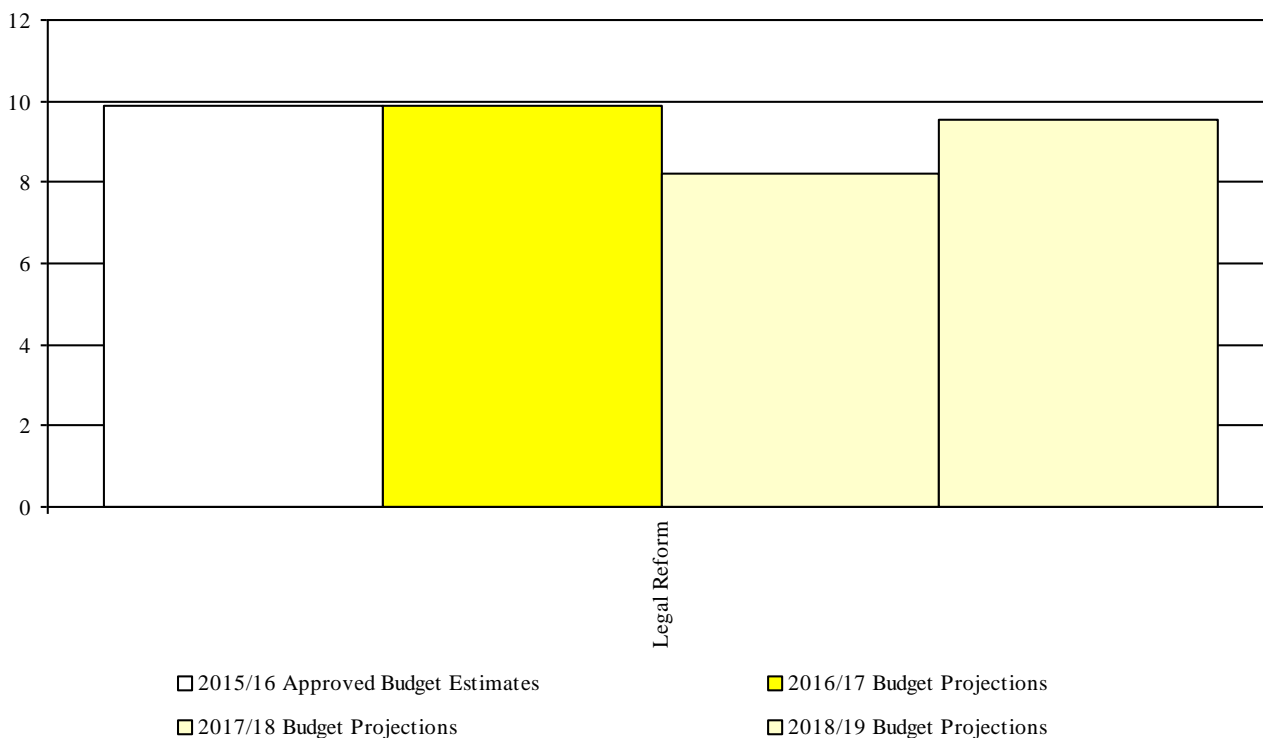
Table V1.1: Overview of Vote Expenditures (UShs Billion)

		2014/15 Outturn	2015/16		MTEF Budget Projections		
			Approved Budget	Spent by End Sept	2016/17	2017/18	2018/19
<i>(i) Excluding Arrears, Taxes</i>	Recurrent Wage	2.204	4.149	0.925	4.149	1.210	1.271
	Recurrent Non Wage	4.422	5.537	1.209	5.537	6.589	7.775
Development	GoU	0.200	0.200	0.000	0.200	0.416	0.479
	Ext. Fin	0.000	0.000	0.000	0.000	0.000	0.000
	GoU Total	6.826	9.886	2.133	9.886	8.215	9.524
	total GoU + Ext Fin. (MTEF)	6.826	9.886	2.133	9.886	8.215	9.524
<i>(ii) Arrears and Taxes</i>	Arrears	0.000	0.000	0.000	0.000	N/A	N/A
	Taxes	0.000	0.035	0.000	0.000	N/A	N/A
	Total Budget	6.826	9.921	2.133	9.886	N/A	N/A

** Non VAT taxes on capital expenditure

The chart below shows total funding allocations to the Vote by Vote Function over the medium term:

Chart V1.1: Medium Term Budget Projections by Vote Function (UShs Bn, Excluding Taxes, Arrears)



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(ii) Vote Mission Statement

The Vote's Mission Statement is:

To reform and update laws in line with the social, cultural and economic needs and values of the people of Uganda.

(iii) Vote Outputs which Contribute to Priority Sector Outcomes

The table below sets out the vote functions and outputs delivered by the vote which the sector considers as contributing most to priority sector outcomes.

Table V1.2: Sector Outcomes, Vote Functions and Key Outputs

Sector Outcome 1:	Sector Outcome 2:	Sector Outcome 3:
<i>Strengthened legal and policy frameworks for JLOS operations and national development</i>	<i>Access to JLOS services particularly for the vulnerable persons enhanced</i>	<i>Observance of Human rights and accountability promoted</i>
Vote Function: 12 52 Legal Reform		
Outputs Contributing to Outcome 1:	Outputs Contributing to Outcome 2:	Outputs Contributing to Outcome 3:
Outputs Provided	None	None
125201 Reform and simplification of laws		
125202 Revision of laws		
125203 Publication and translation of laws		

V2: Past Vote Performance and Medium Term Plans

This section describes past and future vote performance, in terms of key vote outputs and plans to address sector policy implementation issues.

(i) Past and Future Planned Vote Outputs

2014/15 Performance

- 1) Study report and bills produced and submitted to line ministries for;
 - a) Internet Banking and Mobile Money Transfer (EFT);
 - b) Electoral Laws;
 - c) Money lenders; and
 - d) Law Revision.
- 2) Study report and draft bills produced for;
 - a) Prisons Act; and
 - b) Evidence Act
- 3) Legal Audit report (Statutory Instruments, 2000 Edition) was produced;
- 4) Revision reports (volumes 24 & 26), (Statutory Instruments, 2000 Edition);
- 5) Draft Compendium of labour laws was produced
- 6) Printed the following;
 - a) Translated and simplified Constitution (Runyoro/Rutooro);
 - b) Ministerial Policy Statement FY2014/15; and
 - c) Law Revision Manual
- 7) Training of staff conducted in the following areas;
 - a) Law reform - 1
 - b) Masters in Business Administration - 3
 - c) Bachelor of Information management – 1 completed, 2 ongoing
- 8) Attended a librarian conference in Malawi
- 9) Organised workshops including
 - a) Staff organization development;
 - b) Quarterly performance review
- 10) Carried out advocacy on Financial Leasing and EFT for quick passage.

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11) HIV/AIDS awareness session were conducted

Preliminary 2015/16 Performance

- a) Consultations were completed for the Amnesty model law
- b) Completed the study report and draft Bill on the study to regulate fundraisings.
- c) Held technical working group meetings for the review of the Explosives Act.
- d) Revised volume 24 of the Statutory Instruments
- e) Concept note prepared for the consolidation of the Grey book
- f) Consolidated laws relating to Elections
- g) Work plan and budget prepared for translation of the Constitution into Ateso and Lugbara
- h) 2 Officers trained in information management on a long term basis.
- i) 1 officer sponsored for a training in Monitoring and Evaluation
- j) Developed advocacy materials for Witness Protection
- k) Commission motor vehicles were repaired and serviced.
- l) Serviced heavy duty photocopier,
- m) Updated license for mail system and firewall.

Table V2.1: Past and 2016/17 Key Vote Outputs*

<i>Vote, Vote Function Key Output</i>	Approved Budget and Planned outputs	2015/16 Spending and Outputs Achieved by End Sept	2016/17 Proposed Budget and Planned Outputs
Vote: 105 Law Reform Commission			
Vote Function: 1252 Legal Reform			
Output: 125201	Reform and simplification of laws		
<i>Description of Outputs:</i>	1) Study report for the review of the following: a) Explosives Act, b) Proceeds of Crime, c) Succession (PhaseII) 2) Simplified Contracts Act	i) Finalised study report on Births and Death Registration Act ii) Study report and draft bill for Evidence Act finalized iii) Consultations were completed for the Amnesty model law iv) Completed the study report and draft Bill on the study to regulate fundraisings. Report and Bill submitted to MoJCA	1. Produce study report and draft bill for; a. Product liability legislation b. Small claims c. Legislation to protect children from the offence of grooming for sexual exploitation. 2. Simplification of the; a. Mortgage Act No. 8 of 2009, b. Public Order and Management Act, c. Local Governments Act, Cap.243
<i>Performance Indicators:</i>			
No. of Laws simplified	1	0	3
No. of draft bills submitted for reform of laws	2	1	3
No of studies completed	4	2	3
Average time taken to conduct studies (months)	24	25	22
<i>Output Cost: US\$ Bn:</i>	4.719	<i>US\$ Bn:</i>	1.118
			<i>US\$ Bn:</i> 4.719
Output: 125202	Revision of laws		
<i>Description of Outputs:</i>	1) Compile and produce Compendia of: a) Laws on Procedure (grey book) b) Electoral laws 2) A draft revised Subsidiary	a) Final checking of 8 volumes completed for the revised Principal Laws b) Revised volume 24 of the Statutory Instruments c) Concept note prepared for	1. Revision of statutory Instrument 2001-2013 2. Review of fines and penalties contained in the Principal and Subsidiary laws

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<i>Vote, Vote Function Key Output</i>	Approved Budget and Planned outputs	2015/16 Spending and Outputs Achieved by End Sept	2016/17 Proposed Budget and Planned Outputs
	Laws contained in the 2000 edition.	the consolidation of the Grey book d) Consolidated laws relating to Elections	
<i>Performance Indicators:</i>			
No. of laws revised	200	1	100
<i>Output Cost: UShs Bn:</i>	<i>0.851</i>	<i>UShs Bn: 0.197</i>	<i>UShs Bn: 0.851</i>
Output: 125203	Publication and translation of laws		
<i>Description of Outputs:</i>	1) Translate and print the Constitution into Ateso & Lugbara 2) Print and publish the 7th Edition of the Principal laws of Uganda. 3) Commission Annual report and Ministerial Policy Statement	Work plan and budget prepared for translation	1. Translation of the Constitution into Lugbara and Alur languages 2. Printing of the 7th Revised Edition 3. Printing of Cummulative Supplement 4. Preparation and Printing of ULLJ
<i>Performance Indicators:</i>			
No. of publications	4	0	3
Constitution translated into local languages	2	0	2
<i>Output Cost: UShs Bn:</i>	<i>0.656</i>	<i>UShs Bn: 0.128</i>	<i>UShs Bn: 0.656</i>
Vote Function Cost	UShs Bn: 9.921	UShs Bn: 2.133	UShs Bn: 9.886
Cost of Vote Services:	UShs Bn: 9.886	UShs Bn: 2.133	UShs Bn: 9.886

* Excluding Taxes and Arrears

2016/17 Planned Outputs

Reform and simplification of laws

1. Produce a study report and draft bill for;

a. Product liability legislation

b. Small claims

c. Legislation to protect children from the offence of grooming for sexual exploitation.

2. Commence studies on;

a. property rights in Cohabitation

b. Amendment of the Arbitration and Conciliation Act, Cap. 4

c. Review and reform of the criminal procedure act, cap. 116

3. Simplification of the Mortgage Act No. 8 of 2009,

4. Simplification of the Public Order and Management Act

5. Simplification of the Local Governments Act, Cap. 243

Revision of laws

1. Revision of statutory Instrument 2001-2013

2. Review of fines and penalties contained in the Principal and Subsidiary laws

Publication and translation of laws

1. Translation of the Constitution into Lugbara and Alur languages

2. Printing of the 7th Revised Edition

3. Printing of Cummulative Supplement

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4.Preparation and Printing of ULLJ

Capacity building to revise and reform laws

Short term training

1. 2 staff trained in legislative drafting - Ghana
2. 1 Officer Balance Score Card training
3. 3 trained in customer care (2 secretaries, 1 office attendant)
- 4.Training in report writing skills
- 5.Training in Integration
- 6.Training in Management skills
- 7.Attachment to sister insitutions
- 8.Training in corporate governance
- 9.Minute writing
- 10.Induction training for new staff

(b) Longterm training

- 1) 3 continuing trainings

Meetings attended for:

1. Association of Law Reform Agencies in Eastern and Southern Africa(ALRAESA)
2. Commonwealth Association of Legislative Counsel (CALC)
- 3.UNICTRAL working group meetings
- 4.African Commission on Human and Peoples' Rights
- 5.International Conference on Law and Sociology
- 6.East African Law Society
- 7.ALRAESA
- 8.CALRAS
- 9.Commonwealth Association of Legislative Counsel (CALC)
- 10.CAPAM
- 11.AAPAM
- 12.Annual CIPS conference

Advocacy for law reform

- a) Advocacy workshop for quick passage of the following bills conducted;
 - i) Sales of Goods and Supply of Services Bill, 2008
 - ii) Counterfeit Goods Bill,2008
 - iii) Electronic Transfer of funds bill
 - iv) Succession bill
 - v) Consumer Protection bill
 - vi) CPA/CPR bill
- b) Commission publicity conducted

LRC support services

- 1.Conducting quarterly Performance reviews
- 2.Conducting a budget conference for the Commission
- 3.Carry out monitoring and evaluation of projects and activities
- 4.Quarterly progress report data collection and writing
- 5.Launching the Commission strategic plan
- 6.Storage of publications
- 7.Repairs and maintenance (Civil)

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8. Purchase of diaries, calendars, Christmas cards, banners and other corporate wear
9. Induction training for new staff
- 10.1 Team building/organizational development
11. 2 Performance management
12. Human Resource Manual launched and disseminated to all existing staff and Members of the Commission (2Days);
13. 3 policy guidelines printed (50 pcs).
14. Subscription to Online Legal Materials
15. Subscription to the Uganda Gazette and its Supplements i.e Acts, Bills, Statutory Instruments, Legal Notices and Ordinances for 2016
16. Purchase of books
17. Purchase of textbooks (100 titles x 2 copies each x 200,000
18. Purchase of Law reports + Purchase of Reference books(Dictionaries)
19. Subscription to local journals i.e the East African Journal of Peace and Human Rights
20. Binding of newspapers 2014 and other publications
21. Procurement workshop

Table V2.2: Past and Medium Term Key Vote Output Indicators*

Vote Function Key Output Indicators and Costs:	2015/16		MTEF Projections			
	2014/15 Outturn	Approved Plan	Outturn by End Sept	2016/17	2017/18	2018/19
Vote: 105 Law Reform Commission						
Vote Function: 1252 Legal Reform						
Average time taken to conduct studies (months)		24	25	22	22	20
No of studies completed		4	2	3	4	4
No. of draft bills submitted for reform of laws		2	1	3	2	3
No. of Laws simplified		1	0	3	2	2
No. of laws revised		200	1	100	100	
Constitution translated into local languages		2	0	2	2	2
No. of publications		4	0	3	3	3
Vote Function Cost (US\$ bn)	6.826	9.886	2.133	9.886	8.215	9.524
Cost of Vote Services (US\$ Bn)	6.826	9.886	2.133	9.886	8.215	9.524

Medium Term Plans

The Commission is reviewing its current strategic plan with a view of aligning it to the NDPII under the following strategic interventions:

- 1) Enhancing stakeholder participation in the reform across GoU sectors;
- 2) Constant update of laws;
- 3) Enhancing advocacy and visibility through translation and simplification of laws and sensitization of the public on existing laws;
- 4) Translation of the Constitution into Ugandan languages; and
- 5) Capacity building/training and retooling to meet the Commission's future human resource needs:

(ii) Efficiency of Vote Budget Allocations

The Commission plans to improve skills in research, report writing, management skills, governance, legislative drafting to enhance effective delivery of the Commission's mandate. The Commission will also develop a number of tailor made policies on Human Resource, Stakeholder management, Communication and anti-corruption among others.

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Table V2.3: Allocations to Key Sector and Service Delivery Outputs over the Medium Term

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2015/16	2016/17	2017/18	2018/19	2015/16	2016/17	2017/18	2018/19
Key Sector	6.2	6.2	4.4	5.9	63.0%	63.0%	53.4%	61.6%
Service Delivery	6.2	6.2	4.4	5.9	63.0%	63.0%	53.4%	61.6%

The major inputs include; field related costs, facilitation of research assistants in terms of allowances, hotel services and consultancy services. The major assumption is that the level of staffing will remain the same over the medium term to implement the planned activities.

Table V2.4: Key Unit Costs of Services Provided and Services Funded (Shs '000)

Unit Cost Description	Actual 2014/15	Planned 2015/16	Actual by Sept	Proposed 2016/17	Costing Assumptions and Reasons for any Changes and Variations from Plan
<i>Vote Function: 1252 Legal Reform</i>					
Reform and legislation of laws		120,000	209,367	150,000	Budgeted funds are released as planned
Printing and publication		22,800	24	3,125	The exchange rate remains stable. The Law Revision Bill is enacted
Participate in East Africa Community and Regional Meetings		15,477	6,667	20,000	Funds are secured

(iii) Vote Investment Plans

N/A

Table V2.5: Allocations to Capital Investment over the Medium Term

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2015/16	2016/17	2017/18	2018/19	2015/16	2016/17	2017/18	2018/19
Consumption Expenditure(Outputs Provided)	9.7	9.7	7.9	9.3	98.0%	98.0%	96.7%	97.9%
Investment (Capital Purchases)	0.2	0.2	0.3	0.2	2.0%	2.0%	3.3%	2.1%
Grand Total	9.9	9.9	8.2	9.5	100.0%	100.0%	100.0%	100.0%

The Vote has no major capital purchase within the MTEF but has an unfunded priority of Printing the Principal laws worth 6.25bn

Table V2.6: Major Capital Investments

(iv) Vote Actions to improve Priority Sector Outcomes

The Commission plans to improve skills in research, report writing, management skills, governance, legislative drafting to enhance effective delivery of the Commission's mandate. The Commission will also develop a number of tailor made policies on Human Resource, Stakeholder management, Communication and anti-corruption among others.

Table V2.7: Priority Vote Actions to Improve Sector Performance

2015/16 Planned Actions:	2015/16 Actions by Sept:	2016/17 Planned Actions:	MT Strategy:
Sector Outcome 1: Strengthened legal and policy frameworks for JLOS operations and national development			
Vote Function: 12 52 Legal Reform			
<i>VF Performance Issue: Inadequate capacity to reform and revise laws</i>			
Improved skills in: research, report writing, management skills, governance, legislative drafting,	Sponsored staff for training in M&E and Information management	Build staff capacity in areas of reform, revision and management.	1. Arrange tailor made trainings 2. Identify and utilize training institutions/ facilitators of repute nationally and

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2015/16 Planned Actions:	2015/16 Actions by Sept:	2016/17 Planned Actions:	MT Strategy:
			internationally
<i>VF Performance Issue:</i> Participation in East African Treaty Attend and participate in EAC programs	<ul style="list-style-type: none"> • <input type="checkbox"/> Attended meeting of Council of Ministers/ session of senior officials in Arusha, Tanzania where decisions were taken on matters of: Human Resource recruitment at the EAC Secretariat and the status of implementation of previous Council Decisions by Partner States and the Secretariat. • <input type="checkbox"/> A report was prepared and is available • <input type="checkbox"/> Attended the 1st, 2nd and 3rd technical meeting on negotiations for the admission of the Republic of South Sudan (RoSS) into the East African Community (EAC) in Arusha, Tanzania • <input type="checkbox"/> Reports on the outcomes and recommendations on Cluster I (Trade, Economic and Financial matters), Cluster 2 (Infrastructure and Services), Cluster III (legal, political, peace and security) & Cluster IV (productive sectors & cross cutting issues) were prepared and submitted to responsibility Centre. 	Improve Commission visibility through enhanced advocacy and public relations	Lobby for funds to enable a holistic participation in EAC activities
<i>VF Performance Issue:</i> Uncertainty of Project completion time Identify project implementation issues / challenges	Developed an implementation plan for each project.	Reduce the average time taken to reform a law from 24 months to 18 months	Schedule and monitor project implementation and ensure timeliness.

V3 Proposed Budget Allocations for 2016/17 and the Medium Term

This section sets out the proposed vote budget allocations for 2016/17 and the medium term, including major areas of expenditures and any notable changes in allocations.

Table V3.1: Past Outturns and Medium Term Projections by Vote Function*

	2014/15 Outturn	2015/16		MTEF Budget Projections		
		Appr. Budget	Spent by End Sept	2016/17	2017/18	2018/19
Vote: 105 Law Reform Commission						
1252 Legal Reform	6.826	9.886	2.133	9.886	8.215	9.524
Total for Vote:	6.826	9.886	2.133	9.886	8.215	9.524

(i) The Total Budget over the Medium Term

The budget has remained relatively constant over the medium term

(ii) The major expenditure allocations in the Vote for 2016/17

The major allocations by vote function are; LRC support services, publication and translation of laws,

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revision of laws, reform of laws and simplification of laws.

(iii) The major planned changes in resource allocations within the Vote for 2016/17

The Commission plans to print the revised Principal laws of Uganda.

Table V3.2: Key Changes in Vote Resource Allocation

V4: Vote Challenges for 2016/17 and the Medium Term

This section sets out the major challenges the vote faces in 2016/17 and the medium term which the vote has been unable to address in its spending plans.

Unfunded priority

Printing of the 7th Revised Principal Laws of Uganda (6.25bn), Commissioners' retainer allowance (240m), pension for general civil service (38m), 2 station wagon (350m), Staff gratuity (68m)

Table V4.1: Additional Output Funding Requests

Additional Requirements for Funding and Outputs in 2016/17:	Justification of Requirement for Additional Outputs and Funding
<i>Vote Function: 1201 Legal Reform</i>	
Output: 1252 01 Reform and simplification of laws	
<i>US\$ Bn:</i> 7.307	
Printing of the 7th Revised Principal Laws of Uganda (6.25bn), Commissioners' retainer allowance (240m), pension for general civil service (38m), 2 station wagon (350m), Staff gratuity (68m)	<ol style="list-style-type: none"> 1. The revised Principal laws are required for administering justice in the country. 2. There is need to pay pensioners who were transferred from public service due to the changes in the pension payment policy. 3. The need to reduce on the time taken to undertake research calls for acquiring more fleet as the existing one is old and constantly breaks down

This section discusses how the vote's plans will address and respond to the cross-cutting policy, issues of gender and equity; HIV/AIDS; and the Environment, and other budgetary issues such as Arrears and NTR..

(i) Cross-cutting Policy Issues

(i) Gender and Equity

Objective: To promote gender mainstreaming in planning and implementation in all programs
<i>Issue of Concern :</i> A widening gap in gender mainstreaming in implementation of programs
<i>Proposed Interventions</i>
<ol style="list-style-type: none"> 1. Provide flexible time for breast feeding mothers, 2. Equitable representation of both genders in the target groups during commission activities
<i>Budget Allocations</i> UGX billion 0.01
<i>Performance Indicators</i> Number of plans with gender based issues

(ii) HIV/AIDS

Objective: To continuously promote staff awareness on HIV/AIDS issues at the workplace
<i>Issue of Concern :</i> Inadequate HIV/AIDS related services at the work place
<i>Proposed Interventions</i>
<ol style="list-style-type: none"> 1. Counseling activities 2. Prevention interventions 3. Implement the HIV/AIDS policy at the workplace

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Budget Allocations UGX billion 0.021

Performance Indicators

- Number of HIV awareness sessions conducted
- Number of counseling session conducted

(iii) Environment

Objective: To contribute to the protection and preservation of the environment

Issue of Concern : Increased environment degradation in Uganda

Proposed Interventions

1. Enforcement of a no smoking area at the workplace
2. Use of energy saving bulbs at the workplace and home
3. Implement the National Environment (control of smoking in public places) Regulations, 2004

Budget Allocations UGX billion 0.002

Performance Indicators

1. Number of energy saving bulbs installed at the workplace
2. Non smoking awareness posters at the workplace

(ii) Payment Arrears

The table below shows all the payment arrears outstanding for the Vote:

N/A

(ii) Non Tax Revenue Collections

The table below shows Non-Tax Revenues that will be collected under the Vote:

The projection is based the printing of the revised Principal Laws