

Vote: 153 PPDA

Vote Summary

VI: Vote Overview

This section sets out the Vote Mission, Strategic Objectives, and provides a description of the vote's services

(i) Snapshot of Medium Term Budget Allocations

Table V1 below summarises the Medium Term Budget allocations for the Vote:

Table V1.1: Overview of Vote Expenditures (UShs Billion)

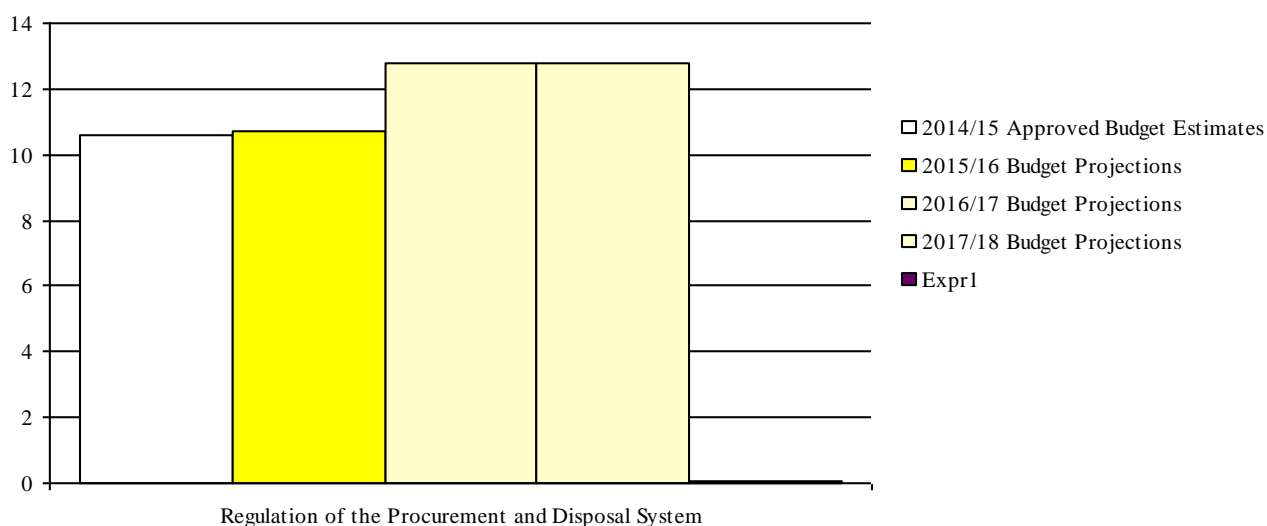
		2013/14	2014/15		MTEF Budget Projections		
<i>(i) Excluding Arrears, Taxes</i>		Outturn	Approved Budget	Spent by End Sept	2015/16	2016/17	2017/18
Recurrent	Wage	0.000	3.677	0.808	3.677	4.378	4.378
	Non Wage	7.875	4.788	0.769	4.788	5.745	5.746
Development	GoU	0.321	2.220	0.006	2.220	2.664	2.664
	Ext.Fin	0.000	0.000	0.000	0.000	0.000	0.000
GoU Total		8.115	10.685	1.582	10.685	12.787	12.788
Total GoU+Donor (MTEF)		8.115	10.685	1.582	10.685	12.787	12.788
<i>(ii) Arrears and Taxes</i>	Arrears	0.000	0.000	0.000	0.000	N/A	N/A
	Taxes**	0.081	0.081	0.000	0.000	N/A	N/A
Total Budget		8.196	10.766	1.582	10.685	N/A	N/A
<i>(iii) Non Tax Revenue</i>		0.000	0.000	0.000	0.000	0.000	0.000
Grand Total		8.196	10.766	1.582	10.685	N/A	N/A
Excluding Taxes, Arrears		8.115	10.685	1.582	10.685	12.787	12.788

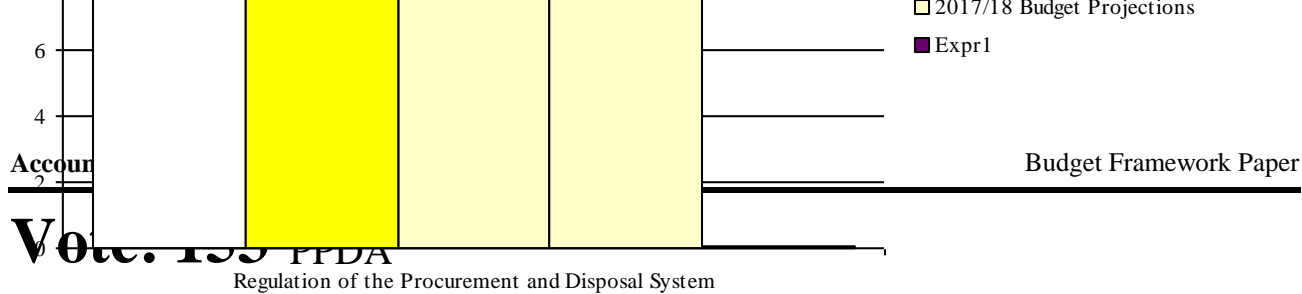
* Donor expenditure data unavailable

** Non VAT taxes on capital expenditure

The chart below shows total funding allocations to the Vote by Vote Function over the medium term:

Chart V1.1: Medium Term Budget Projections by Vote Function (UShs Bn, Excluding Taxes, Arrears)





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(ii) Vote Mission Statement

The Vote's Mission Statement is:

To promote the achievement of value for money in public procurement so as to contribute to National development.

(iii) Vote Outputs which Contribute to Priority Sector Outcomes

The table below sets out the vote functions and outputs delivered by the vote which the sector considers as contributing most to priority sector outcomes.

Table V1.2: Sector Outcomes, Vote Functions and Key Outputs

Sector Outcome 1:	Sector Outcome 2:	Sector Outcome 3:
<i>Efficient service delivery through formulation and monitoring of credible budgets.</i>	<i>Compliance to accountability policies, service delivery standards and regulations.</i>	<i>Accountability Sector's contribution to economic growth and development enhanced</i>
Vote Function: 14 56 Regulation of the Procurement and Disposal System		
<i>Outputs Contributing to Outcome 1:</i>	<i>Outputs Contributing to Outcome 2:</i>	<i>Outputs Contributing to Outcome 3:</i>
None	<i>Outputs Provided</i> 145601 Procurement Audits and Investigations 145603 Monitoring Compliance with the PPDA Law	None

V2: Past Vote Performance and Medium Term Plans

This section describes past and future vote performance, in terms of key vote outputs and plans to address sector policy implementation issues.

(i) Past and Future Planned Vote Outputs

2013/14 Performance

The Authority completed 106 audits. Of these, 44 were in house, 38 were through FINMAP funding, 10 were funded through GAPP and 14 audits were outsourced.

Forty Seven investigations were carried out in Local Government and Central Government Entities. Audit and investigations recommendations have been followed up in 90 PDEs.

The Authority handled Twenty seven (27) Applications for Administrative Reviews of which twelve (12) were upheld, seven (7) were rejected, Five (5) were still being investigated.

188 Applications for Deviations were received and considered by the Authority during this period. The Authority handled 73 recommendations from Entities to suspend providers for breaching the code of Ethics of Providers. 40 firms were suspended.

The Authority during this period handled seven (7) applications for Accreditations, 5 were granted and two (2) were rejected. The Authority conducted a common user items survey in the third quarter of the Financial Year.

The Amended Act, Regulations guidelines, and various brochures were printed and are being distributed to the Entities.

The Register of Providers had a total of 1006 new providers registered, 1327 providers renewed their profiles in order to improve on the renewals, the Authority conducted outreach activities to demonstrate to providers how to use the RoP website.

The Authority conducted compliance checks in 100 entities and the findings reveal improvements in the performance of the Entities.

PPMS was rolled out to 50 PDEs bringing the total number of the Entities on the system to 157. The Authority conducted hands-on training sessions on the PPMS system for the 50 PDEs where the system has been rolled out.

The Authority continued to build the capacity of different stakeholders in public procurement in the

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Financial Year. The Authority trained 2,608 participants from the Central Government Entities, Local Government Entities, Health Sector and Civil Society Organisations.

The Authority successfully hosted the 6th EAPF from 20th to 22nd November 2013 at the Common Wealth Speke Resort, Munyonyo.

The Authority completed drafting the E- government procurement strategy.

Preliminary 2014/15 Performance

The Authority carried out 46 procurement audits, 20 investigations and made follow ups in 12 Entities to assess the implementation of audit recommendations.

The Authority conducted two (2) procurement Barazas attended by 392 participants.

The Authority conducted a survey to update the list of the common user items and their average prices.

The Authority handled 14 Applications for Administrative Review. Of these, five (5) were upheld and nine (9) rejected.

Table V2.1: Past and 2015/16 Key Vote Outputs*

<i>Vote, Vote Function Key Output</i>	Approved Budget and Planned outputs	2014/15 Spending and Outputs Achieved by End Sept	2015/16 Proposed Budget and Planned Outputs
Vote: 153 PPDA			
<i>Vote Function: 1456 Regulation of the Procurement and Disposal System</i>			
Output: 145601	Procurement Audit and Monitoring		
<i>Description of Outputs:</i>	Increased numbers of audits due to more staff recruited by the Authority	46 procurement and disposal audits	An increase in the numbers of audits conducted due to recruitment of more staff by the Authority, conducting all the GoU funded audits inhouse and opening up of regional offices.
<i>Performance Indicators:</i>			
No. of procurement audits completed	80	46	100
No. of follow-up procurement audits and investigations recommendations	80	12	100
<i>Output Cost: UShs Bn:</i>	<i>1.558</i>	<i>UShs Bn: 0.511</i>	<i>UShs Bn: 1.611</i>
Output: 145603	Legal and Advisory services		
<i>Description of Outputs:</i>	Increase in the inspections due to more staff recruited by the Authority and a combined team of compliance checks and PPMS verifications	No inspections were carried out	Increase in the inspections due to more staff recruited by the Authority and a combined team of compliance checks and PPMS verifications and the opening up of regional offices
<i>Performance Indicators:</i>			
Level of adherence to service standards (Number of MDAs inspected)	150	0	120
<i>Output Cost: UShs Bn:</i>	<i>1.160</i>	<i>UShs Bn: 0.287</i>	<i>UShs Bn: 1.157</i>
Vote Function Cost	UShs Bn: 10.766	UShs Bn: 1.582	UShs Bn: 10.685
Cost of Vote Services:	UShs Bn: 10.685	UShs Bn: 1.582	UShs Bn: 10.685

* Excluding Taxes and Arrears

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2015/16 Planned Outputs

a) Procurement Reviews/Audits

The objective of procurement reviews and audits is to determine whether procurements were carried out in a fair and transparent process in accordance with the PPDA Act 2003. The major aim of these reviews is to identify areas of weaknesses in the law that are being flouted and recommend corrective measures. The Authority plans to undertake a total of 92 procurement and disposal audits and 8 contract audits under GOU.

b) Investigations

The Authority handles investigations as and when they arise with a plan of sixty (60) investigations this financial year. The outcome of investigations and follow-ups will lead to increased compliance with the law and identification of weaknesses that need to be addressed.

c) Follow up activities

The Authority will undertake ninety (90) follow - ups under GOU funding. Audit and investigation recommendations are followed up within six months of issuance of the reports.

d) Strengthen PPDA's strategic partnerships

The Authority in partnership with FINMAP III and Governance, Accountability, Participation and Performance Program (GAPP) under USAID will undertake procurement and disposal audits.

e) Survey to update list of common user items

There is periodical need to update the price list quarterly due to the frequent changes in the market place. The Authority will update the list to guide entities in determining the average prices of common user items.

f) Implementation of the Public Relations and Communications strategy

The Authority will undertake continuous public relations activities to inform its stakeholders of amendments in the law and enhance publicity of the Authority and be able to share its experiences with both the public and private sector.

g) Monitoring Compliance of Procuring and Disposing Entities

The Authority will continue to strengthen the PPMS through undertaking verification exercises of those entities already on PPMS. The Authority intends to conduct workshops to sensitize the Entities about PPMS and offer hands on training to the PDUs. The Authority shall visit 120 Entities to conduct a verification exercise of the data entered into the PPMS and thereafter workshops with the PDU staff to discuss findings of the verification exercise.

To further ensure procurement and disposal standards and practices are fair, competitive, transparent, and non-discriminatory, the Authority shall publicize its decisions in relation Administrative Reviews. All Administrative Reviews handled by the Authority during the financial year shall be compiled and the Authority shall facilitate the publication of an Administrative Review Compendium.

h) Building Procurement and Disposal Capacity

The Authority will implement the capacity building strategy by maintaining institutional collaboration with professional bodies, government and training institutions for sustainable capacity building and development. The Authority, using various approaches of sensitization, through workshops, hands on support to staff of PDEs; consultation meetings and forums, will continue to provide training to several stakeholders in various categories including, providers, Accounting Officers, Procurement and Disposal Units staff, Contracts Committee members and members of the user departments, in both the Central and local government entities. The training will mainly be based on the amendments to the PPDA Act 2003 and

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the attendant Regulations 2013, including the Guidelines and the SBDs. In addition, the Authority plans to create awareness within civil society organizations & the media to enable them promote best public procurement and disposal practices and accountability.

i) Implementation of the Strategic Plan and Organization Structure

Following the adoption of the FY 2014/15 – 2018/19 Strategic Plan, the Authority will continue to implement the strategic plan and the approved organization structure.

j) Human Resources:

The Authority will continue to implement aspects of the revised structure to ensure that the strategic objectives are achieved. The Human Resources section plans to implement the revised performance appraisal tool; implement the new induction policy; carry out staff attitude surveys as well as advise management on the staff training needs.

k) Information Technology

The Authority will under ICT develop and implement a backup plan for systems and user data as well as enhance the use of ICT within PPDA to achieve key strategies. More up-to-date software and equipment will be procured to aid in systems integration and maintenance.

The ICT unit will continue to carry out system administrative functions including management of active directory, administration of all servers and network points, email management, ICT equipment maintenance, installation and configuration of new equipment.

l) E- procurement.

The Authority will implement the e-procurement strategy by piloting the system in selected Entities. The system is intended to address the problems of the manual based system like poor record keeping and information management. The existing legacy system will also be merged into the e-procurement system.

m) Internal Audit

Internal audit will focus on areas that are critical to the PPDA objectives, areas of high risks, monitoring of internal controls over financial management and performance of other strategic functions of the Authority. Other areas of focus will be assessment of implementation of the strategic plan and risk management strategy, budget performance, financial statements, procurements, and contract management and human resource function.

Table V2.2: Past and Medium Term Key Vote Output Indicators*

Vote Function Key Output Indicators and Costs:	2014/15		MTEF Projections			
	2013/14 Outturn	Approved Plan	Outturn by End Sept	2015/16	2016/17	2017/18
Vote: 153 PPDA						
Vote Function: 1456 Regulation of the Procurement and Disposal System						
No. of follow-up procurement audits and investigations recommendations		80	12	100	120	130
No. of procurement audits completed		80	46	100	120	130
Level of adherence to service standards (Number of MDAs inspected)		150	0	120	130	140
Vote Function Cost (US\$ bn)	8.196	10.685	1.582	10.685	12.787	12.788
Cost of Vote Services (US\$ Bn)	8.196	10.685	1.582	10.685	12.787	12.788

Medium Term Plans

The Authority plans to start construction of its headquarters in Nakasero, expand the Audit and Compliance

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assessment programme, expand staffing levels and open up regional offices and to develop an e-procurement system in the medium term.

(ii) Efficiency of Vote Budget Allocations

Over 80% of the budget allocations are made to the Key activities of the Authority. The Authority has opened up regional offices to take services closer to the Entities. The Authority is also partnering with the Inspectorate of Government and the Office of the Auditor General to jointly implement activities like capacity building sensitisation and dissemination of findings.

Table V2.3: Allocations to Key Sector and Service Delivery Outputs over the Medium Term

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2014/15	2015/16	2016/17	2017/18	2014/15	2015/16	2016/17	2017/18
Key Sector	2.7	2.8	4.2		25.4%	25.9%	41.6%	0.0%
Service Delivery	2.7	2.8	4.2		25.4%	25.9%	41.6%	0.0%

The Authority assumes that there will be timely release of funds and stable prices for the key inputs that will be procured.

Table V2.4: Key Unit Costs of Services Provided and Services Funded (Shs '000)

Unit Cost Description	Actual 2013/14	Planned 2014/15	Actual by Sept	Proposed 2015/16	Costing Assumptions and Reasons for any Changes and Variations from Plan
<i>Vote Function: 1456 Regulation of the Procurement and Disposal System</i>					
Procurement audits		6,481,795		3,005,800	The unit cost has reduced as a result of doing all the audits inhouse. The Authority has phased out the use of consultants in GoU funded procurement audits.
Monitoring compliance		759,600		671,428	The unit cost has reduced as a result of using PPDA staff as compared to using consultants
investigations and follow-ups		692,632		346,667	More follow ups done in nearby Central Government entities and for those in far to reach PDEs, done in combined teams. Investigations are now conducted by calling the documents from the Entities and reviewing the documents from the Authority.
Administrative reviews and Deviations		100,000		100,000	N/A

(iii) Vote Investment Plans

Table V2.5: Allocations to Capital Investment over the Medium Term

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2014/15	2015/16	2016/17	2017/18	2014/15	2015/16	2016/17	2017/18
Consumption Expenditure(Outputs Provided)	8.5	8.5	9.4		79.2%	79.2%	94.0%	
Investment (Capital Purchases)	2.2	2.2	0.6		20.8%	20.8%	6.0%	
Grand Total	10.7	10.7	10.0		100.0%	100.0%	100.0%	100.0%

Construction of the PPDA office block in partnership with URF.

Table V2.6: Major Capital Investments

Project, Programme	2014/15		2015/16
Vote Function Output <i>UShs Thousand</i>	Approved Budget, Planned Outputs (Quantity and Location)	Actual Expenditure and Outputs by September (Quantity and Location)	Proposed Budget, Planned Outputs (Quantity and Location)

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Project, Programme Vote Function Output <i>US\$ Thousand</i>	2014/15		2015/16
	Approved Budget, Planned Outputs (Quantity and Location)	Actual Expenditure and Outputs by September (Quantity and Location)	Proposed Budget, Planned Outputs (Quantity and Location)
Project 1225 Support to PPDA			
145672 Government Buildings and Administrative Infrastructure	Construction of the PPDA offices in partnership with Uganda Road Fund	Funds for this activity was received in October 2014	Site preparation, construction and supervision
Total	1,900,000	<i>0</i>	1,900,000
<i>GoU Development</i>	<i>1,900,000</i>	<i>0</i>	<i>1,900,000</i>
<i>External Financing</i>	<i>0</i>	<i>0</i>	<i>0</i>

(iv) Vote Actions to improve Priority Sector Outcomes

The Authority will open up regional offices in order to take its services closer to the Entities. The Authority will implement the e -Government procurement which is intended to minimise on the shortcomings of the manual procurement system. The Authority will continue implementing the capacity building strategies to improve on the capacity of the stakeholders in public procurement.

Table V2.7: Priority Vote Actions to Improve Sector Performance

2014/15 Planned Actions:	2014/15 Actions by Sept:	2015/16 Planned Actions:	MT Strategy:
Sector Outcome 2: Compliance to accountability policies, service delivery standards and regulations.			
Vote Function: 14 56 Regulation of the Procurement and Disposal System			
<i>VF Performance Issue: Inadequate staff numbers to fulfill the PPDA mandate</i>			
Continued recruitment and building of internal capacity to reduce reliance on consultants	The Authority is in the process of recruiting 8 additional staff.	Increase staff numbers and open regional offices	Implement e - Procurement to avail more staff time for strategic issues that affect public procurement in Uganda.
<i>VF Performance Issue: Lack of basic tools and equipment to facilitate PDEs in their compliance to the Law.</i>			
Continued engagement of accounting officers on emphasis to equip PDUs	The Authority continues to engage the Accounting Officers at various forums to equip PDUs to acceptable levels	Continued engagement of accounting officers on emphasis to equip PDUs	Continue highlighting the issues of under-equipped PDEs in the annual procurement Audit report and the annual PPMS report.
<i>VF Performance Issue: Lack of capacity of technical officers in the public procurement</i>			
Scaled up training of technical officers in public procurement	The Authority continues implementing various aspects of training and capacity building.	Capacity building activities will be undertaken for stakeholders especially on the Amended Act and contract management.	Partnering with the Civil Service College to build the capacity of the procurement cadres in Uganda

V3 Proposed Budget Allocations for 2015/16 and the Medium Term

This section sets out the proposed vote budget allocations for 2015/16 and the medium term, including major areas of expenditures and any notable changes in allocations.

Table V3.1: Past Outturns and Medium Term Projections by Vote Function*

	2013/14 Outturn	2014/15		MTEF Budget Projections		
		Appr. Budget	Spent by End Sept	2015/16	2016/17	2017/18
Vote: 153 PPDA						
1456 Regulation of the Procurement and Disposal System	8.196	10.685	1.582	10.685	12.787	12.788
Total for Vote:	8.196	10.685	1.582	10.685	12.787	12.788

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(i) The Total Budget over the Medium Term

The PPDA Medium Term Expenditure Framework (MTEF) ceiling for FY 2015/16 is UGX 10.77 billion which is the same as that of FY 2014/15.

(ii) The major expenditure allocations in the Vote for 2015/16

The Major expenditure areas are the procurement audit programme, the training and capacity building programme and monitoring compliance of the Procuring and Disposing Entities.

(iii) The major planned changes in resource allocations within the Vote for 2015/16

The Authority requires 1.9 billion for the development of PPDA Home.

Table V3.2: Key Changes in Vote Resource Allocation

Changes in Budget Allocations and Outputs from 2014/15 Planned Levels:				Justification for proposed Expenditure and Outputs	Changes in
2015/16	2016/17	2017/18			
<i>Vote Function: 1402 Regulation of the Procurement and Disposal System</i>					
Output: 1456 02 Capacity Building and Research					
US\$ Bn:	-0.155	US\$ Bn: 0.036	US\$ Bn: -0.864	The Authority uses donor funding to facilitate the training and capacity building activities. The Authority is also jointly implementing the capacity building activities with OAG and IGG.	
Output: 1456 75 Purchase of Motor Vehicles and Other Transport Equipment					
US\$ Bn:	-0.150	US\$ Bn: -0.150	US\$ Bn: -0.150	The need was achieved in FY 2014/15.	
Output: 1456 76 Purchase of Office and ICT Equipment, including Software					
US\$ Bn:	0.175	US\$ Bn: 0.360	US\$ Bn: -0.140	The additional funding will be used to acquire EDMS and to purchase additional computers for the regional offices.	
Output: 1456 78 Purchase of Office and Residential Furniture and Fittings					
US\$ Bn:	-0.025	US\$ Bn: 0.070	US\$ Bn: -0.030	The increase in funding for furniture is to cater for more furniture for establishment of regional offices.	

V4: Vote Challenges for 2015/16 and the Medium Term

This section sets out the major challenges the vote faces in 2015/16 and the medium term which the vote has been unable to address in its spending plans.

The Authority requires additional funding to implement the e - procurement system in Uganda, to conduct research on thematic areas in public procurement , establish regional offices, Conduct capacity building activities and recruit more staff.

Table V4.1: Additional Output Funding Requests

Additional Requirements for Funding and Outputs in 2015/16:	Justification of Requirement for Additional Outputs and Funding
<i>Vote Function: 1402 Regulation of the Procurement and Disposal System</i>	
Output: 1456 02 Capacity Building and Research	
US\$ Bn: 0.060	The e - learning system will provide an online knowledge sharing platform for the procurement cadres which will help to reduce the capacity gaps.
Sensitisation of the stakeholders on the Amended PPDA LG regulations, establishment of the e - learning system	
Output: 1456 03 Legal and Advisory services	
US\$ Bn: 0.200	The amended LG regulations will operationalise the amended PPDA Act which is aimed at improving public procurement in Local Government Entities which will improve service delivery and service delivery as envisaged in the NDP.
Printing and dissemination of the amended PPDA Local Government regulations	
Output: 1456 04 Finance and Administration	

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Additional Requirements for Funding and Outputs in 2015/16:	Justification of Requirement for Additional Outputs and Funding
UShs Bn: 0.700 Salary for recruitment of additional staff for the regional centers	The Authority needs to recruit additional staff to manage the regional centers that are being established to enable it take its services closer to the Entities.
Output: 1456 05 Corporate Office UShs Bn: 1.600 E- procurement, research on thematic areas and setting up regional offices	The Authority requires additional funds for implementing e-procurement (change management, retooling, project car), regional centres and conducting reseach on thematic areas in public procurement to inform policy.
Output: 1456 72 Government Buildings and Administrative Infrastructure UShs Bn: 2.000 Development of PPDA Home in partnership with URF	The current offices of PPDA are small and cannot accommodate all PPDA staff thus requiring the Authority to rent extra space which is unsustainable in the long run.

This section discusses how the vote's plans will address and respond to the cross-cutting policy, issues of gender and equity; HIV/AIDS; and the Environment, and other budgetary issues such as Arrears and NTR..

(i) Cross-cutting Policy Issues

(i) Gender and Equity

Objective: To be an equal opportunities employer <i>Issue of Concern :</i> No issue of concern <i>Proposed Interventions</i> Ensure that there is no discrimination in recruitment, deployment, reward and award of contracts. <i>Budget Allocations</i> UGX billion 0.1 <i>Performance Indicators</i> Number of contract awarded without discrimination
Objective: To encourage participation of marginalised groups in public procurement <i>Issue of Concern :</i> Marginalised groups not participating in public procurement <i>Proposed Interventions</i> Issue and follow up on the implementation of guidelines on the use of reservation schemes <i>Budget Allocations</i> UGX billion 0.01 <i>Performance Indicators</i> Number of contracts awarded on the basis of reservation schemes

(ii) HIV/AIDS

Objective: To ensure no discrimination against people living with HIV <i>Issue of Concern :</i> Stigmatization of people living with HIV <i>Proposed Interventions</i> Recruitment of new staff and appraisal of the existing staff not based on HIV status <i>Budget Allocations</i> UGX billion 0.02 <i>Performance Indicators</i> Number of awareness campaigns
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Objective: To ensure access to ARVs for staff living with HIV/AIDS

Issue of Concern :Lack of access to medical attention

Proposed Interventions

Medical insurance cover

Budget Allocations UGX billion 0.02

Performance Indicators 100% access to ARVs for the staff living with HIV/AIDS

(iii) Environment

Objective: To ensure that environmental sustainability issues are captured in public procurement.

Issue of Concern :Disposal costs of public procurement.

Proposed Interventions

Training of Entities in sustainable/ green procurement practices especially the development of standard bidding documents which take into consideration lifecycle costing of the procurement and the purchase of recycleable materials.

Budget Allocations UGX billion 0.015

Performance Indicators Number of entities trained in sustainable/ green procurement.

(ii) Payment Arrears

The table below shows all the payment arrears outstanding for the Vote:

Payee	Payment Due Date	Amount (UShs Bn)
N/A		0.00
	Total:	0.000

N/A

(ii) Non Tax Revenue Collections

The table below shows Non-Tax Revenues that will be collected under the Vote:

NTR is mainly generated from the registration of providers and renewal of Providers' profiles in the Register of providers which is maintained by the Authority.